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As a former System Program Management Office guy, or SPO dog, and now as a software engineering manager, aka code toad, there has rarely been a software topic that has given me pause more than cost estimating. Much attention has been focused on software projects that have gone terribly awry with budget and schedule overruns. These are truly unhappy situations that you never want to repeat. So what can you do? One approach is to apply a factor of ignorance, i.e., pad the estimate so that there is sufficient funding. Since estimation is by definition less than precise, this is ethically allowable, and besides, everyone does it. The trouble is everyone does it so managers know it and react to it. We may discount it to bid whatever it takes to win, or we may add to it to build a management reserve that we can blame on software. Either situation is not good.

We owe our customers quality software within cost and on schedule. Few things are harder for customers than trying to find more money for an over-budget project. Going to the well twice means admitting you were wrong originally, something most of us don’t like doing. Then there is the often bitter debate about where to find the money. Another project will be taxed unfairly, or your project will be restructured, perhaps even be in danger of being terminated. Regardless of where the money is found, everyone loses. The customer didn’t get what was needed when it was needed, and confidence has been lost in the project team’s ability to deliver.

The sorry state of affairs that I have outlined above clearly needs to change. That is the emphasis of this issue – how we can do better cost estimating. In my view, we all have a great need for good cost estimation techniques. As a Capability Maturity Model Integration Level 5 organization, WR-ALC/MAS is committed to constant process improvement. These techniques will aid in that endeavor, and they are beneficial regardless of maturity or capability level. I hope you will take the time not only to read about these techniques, but also apply them.

Thomas F. Christian Jr.
Warner Robins Air Logistics Center Co-Sponsor

Cost estimation is certainly one of the biggest challenges software managers face. With large software development or sustainment efforts, developers are increasingly dependent on automated tools to help quantify cost estimates. However, there is not one silver bullet modeling tool. As Capers Jones reports this month, a best practice for software cost estimation is to use a combination of estimation modeling tools in conjunction with project management tools.

This month’s issue is aimed at increasing confidence in software estimates. Furthermore, industry experts discuss how several cost models are evolving to address technology and process improvements that impact the cost of developing military and commercial software today. William Roetzheim discusses project scope estimation and the difficulties early in the life cycle with indefinite requirements. Capers Jones defines estimation methods for large projects, including non-coding work. Carol A. Dekkers provides helpful guidance when working with incomplete requirements. Barry Boehm et al. present an overview of the Constructive Cost Model tool suite, which can now address commercial off-the-shelf integration, system engineering, and system of systems. Other authors address mapping requirements to units of work, an overview of the SEER-SEM model, and the reliability of lines of code to indicate software size.

I hope we’ve provided a better understanding of cost estimation, and how estimating models are evolving to keep pace with industry changes. As Lee Fischman et al. states, “The future of software project estimating has just begun.”

Tracy Stauder
Publisher
Estimating and Managing Project Scope for New Development

William Roetzheim
Cost Xpert Group

Many consider estimating project scope to be the most difficult part of software estimation. Parametric models have been shown to give accurate estimates of cost and duration when given accurate inputs of the project scope, but how do you input scope early in the life cycle when the requirements are still vaguely understood? How can scope be estimated, quantified, and documented in a manner that is understandable to management, end users, and estimating tools? This article focuses on scope estimates for new development, and is applicable for the new development portion of maintenance builds.

The life cycle of software cost estimation is made of many parts, beginning with input parameters at the concept stage and continuing through the function and implementation stages. Many consider estimating project scope to be the most difficult part of software estimation. After all, how do you input scope early in the life cycle when the requirements are still vaguely understood? Consider also that scope must be estimated, quantified, and documented in a manner that is understandable to management, end users, and estimating tools. The focus in this article is scope estimates for new development, including maintenance builds.

The Estimating Life Cycle
First, it is important to recognize the limitations of software cost estimating at the macro level. As shown in Figure 1, the typical accuracy of cost estimates varies based on the current software development stage. Early uncertainty in the estimate is largely based on variances in the estimate’s input parameters. Later uncertainty in the estimate is based on the variances of the estimating models.

The percentages shown in Figure 1 match this author’s personal experience and are roughly comparable with figures found in the Project Management Institute’s “A Guide to the Project Management Body of Knowledge” [1]. However, actual numbers will vary widely based on the type of applications involved, the estimators’ experience and policies, and other factors.

Initially, at the concept stage you may be presented with a vague project definition. Though the requirements may not yet be fully understood, the general purpose of the new software can be recognized. At this point, estimates with an accuracy of ± 50 percent are typical for an experienced estimator using informal techniques (i.e., historical comparisons, group consensus, and so on).

After the requirements are reasonably well understood, a function-oriented estimate may be prepared. At this point, estimates with an accuracy of ± 25 percent are typical for an experienced estimator using the techniques described above.

Finally, after the detailed design is complete, an implementation-oriented estimate may be prepared. This estimate is typically accurate within ± 10 percent.

The first step in preparing an estimate is to determine an estimate of the project scope, or volume. Scope is typically estimated using a variety of metrics, as different portions of the application may be compatible with different scope metrics.

One measure of program scope is the number of source lines of code (SLOC). A source line of code is a human-written line of code that is not a blank line or comment. Do not count the same line more than one time even if the code is included multiple times in an application. We typically work with a related number – thousands of SLOC (KSLOC) – when estimating. The Constructive Cost Model (COCOMO) popularized SLOC as an estimating metric. The basic COCOMO model and the new COCOMO II model remain the most well-known estimating approaches because of their prevalence in both academic research settings and as models embedded into estimating tools.

Let us jump ahead and look at how we can convert from the number of KSLOC to an estimate for the project. We will then discuss approaches to estimating KSLOC in more detail.

Begin with the simplest estimate as shown in Table 1. If you are aware of the number of KSLOC your developers must write, and you know the effort required per KSLOC, you then could multiply these two numbers together to arrive at the person months of effort required for your project. This concept is the heart of the estimating models. Table 1 shows some common values that Cost Xpert researchers have found for this linear productivity factor. The COCOMO II value comes from research by Barry Boehm [2] at the University of Southern California. The values for embedded, e-commerce, and Web development come from the Cost Xpert Group’s [3] research working with a vari-

Figure 1: Macro Life Cycle

Macro Life Cycles

<table>
<thead>
<tr>
<th>Concept-Oriented Estimate</th>
<th>Function-Oriented Estimate</th>
<th>Implementation-Oriented Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>±50%</td>
<td>±25%</td>
<td>±10%</td>
</tr>
</tbody>
</table>

Typical Cost Estimating Accuracies
Evaluating organizations, including IBM and Marotz.

Now, let us apply this approach. Suppose we were going to build an e-commerce system consisting of 15,000 LOC. How many person-months of effort would this take using just this equation? The answer is computed as follows:

**Effort = Productivity x KSLOC = 3.08 x 15 = 46 Person Months**

If all of your projects are small, then you can use this basic equation. Researchers have found, however, that productivity does vary with project size. In fact, large projects are significantly less productive than small projects. The probable causes are a combination of increased coordination and communication time plus more rework required due to misunderstandings.

This productivity decrease with increasing project size is factored in by raising the number of KSLOC to a power greater than 1.0. This exponential factor then penalizes large projects for decreased efficiency. Table 2 shows some typical size penalty factors for various project types. Again, the COCOMO II value comes from work by Boehm [2], and values for embedded, e-commerce, and Web development come from work by Cost Xpert Group [3] and its customers. These values have been validated by hundreds of Cost Xpert Group customers/projects, and are updated over time as warranted by the research. Note that because the size factor is an exponential factor rather than linear, it does not change with project size, but changes in impact on the end result with project size.

After we do a size penalty adjustment, how many person-months of effort would our 15,000 lines of code e-commerce system require? The answer is computed as follows:

**Effort = Productivity x KSLOC**

Penalty = 3.08 x 15\text{\textsuperscript{1.072}} = 3.08 x 16.27 = 50 Person Months

All of this is pretty straightforward. The next logical question is, “How do I know my project will end up as 15,000 SLOC?”

There are two approaches to answering this question that I will address: direct estimation and function points (FPs) with backfiring. Using either approach, the fundamental input variables are determined through expert opinion, often with your developers as the experts. The Delphi technique, involving multiple experts iterating toward a consensus decision, is a good way to cross-check the input variables.

Normally, the first step in estimating the number of LOC is to break down the project into modules or some other logical grouping. For example, a very high-level breakdown might be front-end processes, middle-tier processes, and database code. Your developers then use their experience building similar systems to estimate the number of LOC required.

We strongly recommend that you obtain three estimates for each input variable: a best-case estimate, a worst-case estimate, and an expected-case estimate. With these three inputs, you can then calculate the mean and standard deviation as follows:

\[
\text{Mean} = \frac{(\text{best} + \text{worst} + 4 \times \text{expected})}{6}
\]

\[
\text{Standard Deviation} = \frac{(\text{worst} - \text{best})}{6}
\]

The standard deviation is a measure of how much deviation can be expected in the final number. For example, if the statistical description of the project is correct and we ignore risk factors not included in the statistical spread, the mean plus three times the standard deviation will ensure that there is a 99 percent probability that your project will come in under your estimate.

For more information, refer to [4].

**Estimating Function Points**

An alternative to direct SLOC estimating is to start with FPs, then use a process called backfiring to convert from FPs to SLOC. Backfiring is described on page 6, and consists of converting from FPs to SLOC using a language-driven table look-up function. FPs were first utilized by IBM as a measure of program volume. Counting FPs has evolved over time as computer programming techniques and user interface metaphors became more complex; correct function point counting is defined in [5] and is often accomplished using certified FP counting specialists. The original, basic idea is simple and illustrates how it works at a simplified level. True FP counts are more complicated, of course. The program's delivered functionality (and hence, cost) is measured by the number of ways it must interact with the users.

To determine the number of FPs, start by estimating the number of external inputs, external interface files, external outputs, external queries, and logical internal files. External inputs are largely your data-entry screens. External interface files are file-based inputs or outputs. External outputs are your reports and static outputs. External queries are message or external function-based communication into or out of your application. Finally, logical internal files are the number of tables in the database, assuming the database was third normal form or better. As mentioned earlier, these definitions are simplified, but they serve to illustrate the basic concept.

To convert these raw values into an actual count of FPs, you multiply the raw numbers by a conversion factor from Table 3 on page 6 (again, this approach is a simplification).
So, if we had a system consisting of 25 data-entry screens, five interface files, 15 reports, 10 external queries, and 20 logical internal tables, how many FPs would we have? The answer is computed as follows:

\[(25 \times 4) + (5 \times 7) + (15 \times 5) + (10 \times 4) + (20 \times 10) = 450 \text{ FPs}\]

Backfiring
The only remaining step is to use backfiring to convert from FPs to an equivalent number of SLOC. This is done using a table of language equivalencies. Some common values are shown in Table 4 (C++, COBOL, and SQL from work by Capers Jones [6] and other values from research by Cost Xpert Group [3]):

\[450 \text{ FPs} \times 24 = 20,700 \text{ SLOC}\]

and would require the following effort to implement, assuming that this was an e-commerce system:

\[\text{Effort} = \text{Productivity} \times \text{KSLOC}_{\text{really}} = 3.08 \times 20.71 = 22.67 = 69.8 \text{ Person Months}\]

There are also other approaches to calculating equivalent SLOC from a high-level input value. These other approaches include Internet points, Domino points, and class-method points to name just a few. All of them work in a fashion analogous to FPs as just described.

Heuristic Approaches to Approximating Scope

Estimating Scope by Analogy
This is the software equivalent of market comps in appraising real estate: You look for a project that is as close as possible to your project. Count the physical LOC or function points in that application. Then, use a detailed analysis to adjust things up or down based on differences between the proposed project and this historic project.

You might find that a new proposed project is much more complicated than your database of historic projects. Perhaps you can combine multiple historic projects, each corresponding to a piece of the new project, to arrive at a total estimate of the scope.

Note that it is better to use this approach to estimate scope and then use an estimating tool to estimate effort, rather than using this approach directly to estimate effort. Basically, the scope will be somewhat consistent between similar projects; however, the effort will have a high degree of variability due to things like the people doing the work, the standards and life cycles used, and the development environments. By using historic data to approximate scope and then using project-specific data for all of these other variables, you obtain a much more accurate effort estimate.

Design to Budget and Time-Box Approaches
It is not unusual for a software development budget to be defined before the requirements are defined or perhaps even understood. Market factors might drive the budget. Competitors might define the budget. Resource limitations might determine the budget. In these cases, does estimating make any sense? In fact, estimates are particularly critical under these circumstances.

The approach is to initialize an estimating tool with appropriate values for all of the environmental variables (e.g., development team capabilities, development language, lifetime, standard, etc.). Then, start plugging in values for scope until you obtain a scope estimate that meets the external budget constraint. This then becomes the amount of functionality that you can deliver for the specified budget.

Throughout the development process you must manage expectations to ensure that each step in the process is defining a system that is no larger in size than the budgeted scope. The requirements must be managed along with the design effort, the physical implementation, and so on.

Project Type Taxonomies
It is possible to use project type taxonomies to approximate the FP count of a system to be built (this approach was initially proposed by Capers Jones in “Estimating Software Costs” [6]). The values shown in Table 5 come from Cost Xpert Group research and vary somewhat from the specifics in [6]. It works as follows: In Table 5, select the numerical value that corresponds to your selected project.
scope. In other words, are you simply developing a function? Are you writing an object? Are you writing a library of objects? Is this a new shrink-wrap application, or a completely new system (e.g., missile system)?

Using Table 6, select the numerical value that corresponds to your selected project class. In other words, is this development for your personal use? Is it shareware? Is this a civilian-contract programming project? Is this a military project?

Using Table 7, select the numerical value that corresponds to your selected project type. In other words, is this a drag-and-drop fourth generation language development? Is this a batch program? Is it a client-server application? Is it a mathematical application? Is it a new social services program?

Add the three values just obtained together, and then raise this number to the 2.35 power as shown in the following equation:

\[
	ext{FPs} = \left( \text{Value}_{\text{Scope}} + \text{Value}_{\text{Class}} + \text{Value}_{\text{Type}} \right)^{2.35}
\]

This will give you an approximate value for the number of FPs in the final delivered application. The actual values (e.g., 2.35) are simply mathematical curve-fitting techniques to force this early estimation equation to fit databases of historic projects.

Let us look at a few examples. Suppose we were asked by a commercial communication company to estimate the effort required to create an object that would perform some signal processing functions. This object will be our deliverable. We would use the following values:

**Scope = Object**  
**Class = Contract Project - Civilian**  
**Type = Communications**

\[
	ext{FPs} = \left( 2 + 7 + 11 \right)^{2.35} = 1,141 \text{ FPs}
\]

Now, suppose we were asked to create a user interface proof-of-concept for a fixed-asset tracking system for internal use only:

**Scope = Proof of Concept**  
**Class = Single Location-Internal**  
**Type = No Programming (4GL/Drag and Drop)**

\[
	ext{FPs} = \left( 5 + 5 + 1 \right)^{2.35} = 280 \text{ FPs}
\]

Finally, suppose we need to estimate the effort required to build a new welfare system to be used by a single state with consolidated rules (e.g., there would be no requirement to deliver tailored versions for different counties within the state):

**Scope = External Application**  
**Class = State Government-Federally Funded**  
**Type = Social Services**

\[
	ext{FPs} = \left( 9 + 13 + 15 \right)^{2.35} = 4,845 \text{ FPs}
\]

**Conclusion**

While determining the scope of new development is never easy, there are techniques that should help you get into the right ballpark. Once there, it becomes a matter of tracking and managing to that scope, either by ensuring that requirements do not grow to exceed the budgeted scope or by using engineering change proposals to obtain additional resources and time when the requirements do exceed the planned scope.

**References**


**Table 6: Project Class Table**

<table>
<thead>
<tr>
<th>Class</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>No Programming (4GL/Drag and Drop)</td>
<td>1</td>
</tr>
<tr>
<td>Batch</td>
<td>2</td>
</tr>
<tr>
<td>3GL Programming</td>
<td>4</td>
</tr>
<tr>
<td>Embedded - Single Board</td>
<td>5</td>
</tr>
<tr>
<td>Database Oriented</td>
<td>6</td>
</tr>
<tr>
<td>Client-Server</td>
<td>8</td>
</tr>
<tr>
<td>Mathematical</td>
<td>9</td>
</tr>
<tr>
<td>Systems</td>
<td>10</td>
</tr>
<tr>
<td>Communications</td>
<td>11</td>
</tr>
<tr>
<td>Process Control</td>
<td>12</td>
</tr>
<tr>
<td>Embedded - Multi-Board</td>
<td>13</td>
</tr>
<tr>
<td>Embedded - Complete System</td>
<td>14</td>
</tr>
<tr>
<td>Social Services</td>
<td>15</td>
</tr>
</tbody>
</table>

**Table 7: Project Type Table**

<table>
<thead>
<tr>
<th>Type</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Individual Use</td>
<td>1</td>
</tr>
<tr>
<td>Shareware</td>
<td>2</td>
</tr>
<tr>
<td>Academic/Engineering</td>
<td>3</td>
</tr>
<tr>
<td>Single Location - Internal</td>
<td>5</td>
</tr>
<tr>
<td>Multilocation - Internal</td>
<td>6</td>
</tr>
<tr>
<td>Contract Project - Civilian</td>
<td>7</td>
</tr>
<tr>
<td>Contract Project - Local Government</td>
<td>8</td>
</tr>
<tr>
<td>Marketed Commercially</td>
<td>9</td>
</tr>
<tr>
<td>State Government</td>
<td>11</td>
</tr>
<tr>
<td>State Government - Federally Funded</td>
<td>13</td>
</tr>
<tr>
<td>Federal Project</td>
<td>14</td>
</tr>
<tr>
<td>Military Project</td>
<td>15</td>
</tr>
</tbody>
</table>

**Note**

1. This is a slightly simplified version of the definition from the Software Engineering Institute’s Definition Checklist for a Logical Source Statement by R. Park in “Software Size Measurement: A Framework for Counting Source Statements” SEI, Pittsburgh, PA, 1992.

**About the Author**

William Roetzheim has 25 years experience in the software industry and is the author of 15 software-related books and over 100 technical articles. He is the founder of the Cost Xpert Group, Inc., a Jamul-based organization specializing in software cost-estimation tools, training, processes, and consulting.

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Software has achieved a bad reputation as a troubling technology. Large software projects have tended to have a very high frequency of schedule and cost overruns, quality problems, and outright cancellations. While this bad reputation is often deserved, it is important to note that some large software projects are finished on time, stay within their budgets, and operate successfully when deployed.

The successful software projects differ in many respects from the failures and disasters [1]. One important difference is how the successful projects arrived at their schedule, cost, resource, and quality estimates in the first place. From an analysis of the results of using estimating tools published in “Estimating Software Costs” [2], using automated estimating tools leads to more accurate estimates. Conversely, casual or manual methods of arriving at initial estimates are usually inaccurate and often excessively optimistic.

A comparison of 50 manual estimates with 50 automated estimates for projects in the 5,000-function point range showed interesting results [2]. The manual estimates were created by project managers who used calculators and spreadsheets. The automated estimates were also created by project managers or their staff-estimating assistants using several different commercial-estimating tools. The comparisons were made between the original estimates submitted to clients and corporate executives, and the final accrued results when the applications were deployed.

Only four of the manual estimates were within 10 percent of actual results. Some 17 estimates were optimistic by between 10 percent and 30 percent. A dismaying 29 projects were optimistic by more than 30 percent. That is to say, manual estimates yielded lower costs and shorter schedules than actually occurred, sometimes by significant amounts. (Of course several revised estimates were created along the way. But the comparison was between the initial estimate and the final results.)

In contrast, 22 of the estimates generated by commercial software estimating tools were within 10 percent of actual results. Some 24 were conservative by between 10 percent and 25 percent. Three were conservative by more than 25 percent. Only one automated estimate was optimistic, by about 15 percent.

The conclusion of the comparison was that both manual and automated estimates were equivalent for actual programming, but the automated estimates were better for predicting non-coding activities.

One of the problems with performing studies such as this is the fact that many large projects with inaccurate estimates are cancelled without completion. Thus, for projects to be included at all, they had to be finished. This criterion eliminated many projects that used both manual and automated estimation.

Interestingly, the manual estimates and the automated estimates were fairly close in terms of predicting coding or programming effort. But the manual estimates were very optimistic when predicting requirements growth, design effort, documentation effort, management effort, testing effort, and repair and rework effort. The conclusion of the comparison was that both manual and automated estimates were equivalent for actual programming, but the automated estimates were better for predicting non-coding activities.

This is an important issue for estimating large software applications. For software projects below about 1,000 function points in size (equivalent to 125,000 C statements), programming is the major cost driver, so estimating accuracy for coding is a key element. But for projects above 10,000 function points in size (equivalent to 1,250,000 C statements) both defect removal and production of paper documents are more expensive than the code itself. Thus, accuracy in estimating these topics is a key factor.

Software cost and schedule estimates should be accurate, of course. But if they do differ from actual results, it is safer to be slightly conservative than it is to be optimistic. One of the major complaints about software projects is their distressing tendency to overrun costs and planned schedules. Unfortunately, both clients and top executives tend to exert considerable pressures on managers and estimating personnel in the direction of optimistic estimates. Therefore, a hidden corollary of successful estimation is that the estimates must be defensible. The best defense is a good collection of historical data from similar projects.

Because software estimation is a complex activity there is a growing industry of companies that market commercial software estimation tools. As of 2005, some of these estimating tools include COCOMO II, CoStar, CostModeler, CostXpert, KnowledgePlan, PRICE S, SEER, SLIM, and SoftCost. Some older automated cost-estimating tools are no longer being actively marketed but are still in use such as CheckPoint, COCOMO, ESTIMACS, REVIC, and SPQR/20. Since these tools are not supported by vendors, usage is in decline.

While these estimating tools were devel-
opined by different companies and are not identical, they do tend to provide a nucleus of common functions. The major features of commercial software-estimation tools circa 2005 include these attributes:

- Sizing logic for specifications, source code, and test cases.
- Phase-level, activity-level, and task-level estimation.
- Adjustments for specific work periods, holidays, vacations, and overtime.
- Adjustments for local salaries and burden rates.
- Adjustments for various software projects such as military, systems, commercial, etc.
- Support for function point metrics, lines of code (LOC) metrics, or both.
- Support for backfiring or conversion between LOC and function points.
- Support for both new projects and maintenance and enhancement projects. Some estimating tools also include more advanced functions such as the following:
  - Quality and reliability estimation.
  - Risk and value analysis.
  - Return on investment.
  - Sharing of data with project management tools.
  - Measurement models for collecting historical data.
  - Cost and time-to-complete estimates mixing historical data with projected data.
  - Support for software process assessment.
  - Statistical analysis of multiple projects and portfolio analysis.
  - Currency conversion for dealing with overseas projects.

Estimates for large software projects need to include many more activities than just coding or programming. Table 1 shows typical activity patterns for six different kinds of projects: Web-based applications, management information systems (MIS), outsourced software, commercial software, systems software, and military software projects. In this context, Web projects are applications designed to support corporate Web sites. Outsource software is similar to MIS, but performed by an outside contractor. Systems software is that which controls physical devices such as computers or telecommunication systems. Military software constitutes all projects that are constrained to follow various military standards. Commercial software refers to ordinary packaged software such as word processors, spreadsheets, and the like.

Table 1 is merely illustrative, and the actual numbers of activities performed and the percentages of effort for each activity can vary. For estimating actual projects, the estimating tool would present the most likely set of activities to be performed. Then the project manager or estimating specialist would adjust the set of activities to match the reality of the project. Some estimating tools allow users to add additional activities that are not part of the default set.

## Cost Drivers for Large Software Systems: Paperwork and Defect Removal

In aggregate, large software projects devote more effort to producing paper documents and to removing bugs or defects than to producing source code. (Some military software projects have been observed to produce about 400 English words for every Ada statement.) Thus, accurate estimation for large software projects must include the effort for producing paper documents, and the effort for finding and fixing bugs or defects, among other things.

The invention of function point metrics [3] has made full sizing logic for paper documents a standard feature of many estimating tools. One of the reasons for the development of function point metrics was to provide a sizing method for paper deliverables. (For additional information on function points, see the Web site of the non-profit International Function Point Users Group <www.ifpug.org>.)

Table 2 (see page 10) illustrates selected documentation size examples drawn from systems, Web projects, MIS, outsourced, commercial, systems, and military software domains.

At least one commercial software-estimating tool can even predict the number of English words in the document set, and also the numbers of diagrams that are likely to be present. The document estimate can also change based on paper size such as European A4 paper. Indeed, it is now possible to estimate the sizes of text-based documents in several national languages (i.e. English, French, German, Japanese, etc.) and even to estimate translation costs from one language to another for projects that are deployed internationally.

## Software Defect Potentials and Defect Removal Efficiency Levels

A key aspect of software cost estimating is predicting the time and effort that will be needed for design reviews, code inspections, and all forms of testing. To estimate
defect removal costs and schedules, it is necessary to know about how many defects are likely to be encountered.

The typical sequence is to estimate defect volumes for a project and then to estimate the series of reviews, inspections, and tests that the project utilizes. The defect removal efficiency of each step will be estimated also. The effort and costs for preparation, execution, and defect repairs associated with each removal activity also will be estimated.

Table 3 illustrates the overall distribution of software errors among the same six project types shown in Table 1. In Table 3, bugs or defects are shown from five sources: requirements errors, design errors, coding errors, user documentation errors, and bad fixes. A bad fix is a secondary defect accidentally injected in a bug repair. In other words, a bad fix is a failed attempt to repair a prior bug that accidentally contains a new bug. On average, about 7 percent of defect repairs will themselves accidentally inject a new defect, although the range is from less than 1 percent to more than 20 percent bad fix injections.

The data in Table 3, and in the other tables in this report, are based on a total of about 12,000 software projects examined by the author and his colleagues circa 1984-2004. Additional information on the sources of data can be found in [2, 4, 5, 6].

Table 3 presents approximate average values, but the range for each defect category is more than 2-to-1. For example, software projects developed by companies who are at Capability Maturity Model® (CMM®) Level 5 might have less than half of the potential defects shown in Table 3. Similarly, companies with several years of experience with the Six Sigma quality approach will also have lower defect potentials than those shown in Table 3. Several commercial estimating tools make adjustments for such factors.

A key factor for accurate estimation involves the removal of defects via reviews, inspections, and testing. The measurement of defect removal is actually fairly straightforward, and many companies now do this. The U.S. average is about 85 percent, but leading companies can average more than 95 percent removal efficiency levels [7].

It is much easier to estimate software projects that use sophisticated quality control and have high levels of defect removal in the 95 percent range. This is because there are no disasters occurring late in development when unexpected defects are discovered. Thus, projects performed by companies at the higher CMM levels or by companies with extensive Six Sigma experience often have much greater precision than average.

Table 4 illustrates the variations in typical defect prevention and defect removal methods among the six domains already discussed. Of course, many variations in these patterns can occur. Therefore it is important to adjust the set of activities and their efficiency levels to match the realities of the projects being estimated. However, since defect removal in total has been the most expensive cost element of large software applications for more than 50 years, it is not possible to achieve accurate estimates without being very thorough in estimating defect removal patterns.

The overall efficiency values in Table 4 are calculated as follows: If starting number of defects is 100, and there are two consecutive test stages that each remove 50 percent of the defects present, then the first test will remove 50 defects and the second test will remove 25 defects. The cumulative efficiency of both tests is 75 percent, because 75 out of a possible 100 defects were eliminated.

Table 4 oversimplifies the situation, since defect removal activities have varying efficiencies for requirements, design, code, documentation, and bad fix defect categories. Also, bad fixes during testing will be injected back into the set of undetected defects.

The low efficiency of most forms of defect removal explains why a lengthy series of defect removal activities is needed. This, in turn, explains why estimating defect removal is critical for overall accuracy of software cost estimation for large systems. Below 1,000 function points, the series of defect removal operations may be as few as three. Above 10,000 function points, the series may include more than a dozen kinds of review, inspection, and test activity defect removal operations.

### Requirements Changes and Software Estimation

One important aspect of estimating is dealing with the rate at which requirements creep and, hence, make projects grow larger during development.

![Table 3: Average Defect Potentials for Six Application Types (Data expressed in terms of defects per function point.)](image)

<table>
<thead>
<tr>
<th>Requirements</th>
<th>Web</th>
<th>MIS</th>
<th>Outsource</th>
<th>Commercial</th>
<th>System</th>
<th>Military</th>
<th>Average</th>
</tr>
</thead>
<tbody>
<tr>
<td>Requirements</td>
<td>1.00</td>
<td>1.00</td>
<td>1.10</td>
<td>1.25</td>
<td>1.30</td>
<td>1.70</td>
<td>1.23</td>
</tr>
<tr>
<td>Design</td>
<td>1.00</td>
<td>1.25</td>
<td>1.20</td>
<td>1.30</td>
<td>1.50</td>
<td>1.75</td>
<td>1.33</td>
</tr>
<tr>
<td>Code</td>
<td>1.25</td>
<td>1.75</td>
<td>1.70</td>
<td>1.75</td>
<td>1.80</td>
<td>1.75</td>
<td>1.67</td>
</tr>
<tr>
<td>Documents</td>
<td>0.30</td>
<td>0.60</td>
<td>0.50</td>
<td>0.70</td>
<td>0.70</td>
<td>1.20</td>
<td>0.67</td>
</tr>
<tr>
<td>Bad Fix</td>
<td>0.45</td>
<td>0.40</td>
<td>0.30</td>
<td>0.50</td>
<td>0.70</td>
<td>0.60</td>
<td>0.49</td>
</tr>
<tr>
<td>Total</td>
<td>4.00</td>
<td>5.00</td>
<td>4.80</td>
<td>5.50</td>
<td>6.00</td>
<td>7.00</td>
<td>5.38</td>
</tr>
</tbody>
</table>
phenomenon occurs since both the original requirements and changed requirements will have function point counts.

Changing requirements can occur at any time, but the data in Table 5 runs from the end of the requirements phase to the beginning of the coding phase. This time period usually reflects about half of the total development schedule. Table 5 shows the approximate monthly rate of creeping requirements for six kinds of software, and the total anticipated volume of change.

For estimates made early in the life cycle, several estimating tools can predict the probable growth in unplanned functions over the remainder of the development cycle. This knowledge can then be used to refine the estimate and to adjust the final costs in response.

Of course, the best response to an estimate with a significant volume of projected requirements change is to improve the requirements gathering and analysis methods. Projects that use prototypes, joint application design (JAD), requirements inspections, and other sophisticated requirements methods can reduce later changes to a small fraction of the values shown in Table 5. Indeed, the initial estimates made for projects using JAD will predict reduced volumes of changing requirements.

**Adjustment Factors for Software Estimates**

When being used for real software projects, the basic default assumptions of estimating tools must be adjusted to match the reality of the project being estimated. These adjustment factors are a critical portion of using software estimating tools. Some of the available adjustment factors include the following:

- Staff experience with similar projects.
- Client experience with similar projects.
- Type of software to be produced.
- Size of software project.
- Size of deliverable items (documents, test cases, etc.).
- Requirements methods used.
- Review and inspection methods used.
- Design methods used.
- Programming languages used.
- Reusable materials available.
- Testing methods used.
- Paid overtime.
- Unpaid overtime.

Automated estimating tools provide users with abilities to tune the estimating parameters to match local conditions. Indeed, without such tuning the accuracy of automated estimation is significantly reduced. Knowledge of how to adjust estimating tools in response to various factors is the true heart of software estimation. This kind of knowledge is best determined by accurate measurements and multiple regression of analysis of real software projects.

**Summary and Conclusions**

Software estimating is simple in concept, but difficult and complex in reality. The larger the project, the more factors there are that must be evaluated. The difficulty and complexity required for successful estimates of large software projects exceeds the capabilities of most software project managers to produce effective manual estimates. In particular, successful estimation of large projects needs to encompass non-coding work.

The commercial software estimating tools are far from perfect and they can be wrong, too. But automated estimates often outperform human estimates in terms of accuracy, and always in terms of speed and cost effectiveness. However, no method of estimation is totally error-free. The current best practice for software cost estimation is to use a combination of software cost estimating tools coupled with software project management tools, under the careful guid-

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**Table 4: Patterns of Defect Prevention and Removal Activities**

<table>
<thead>
<tr>
<th>Testing Activities</th>
<th>Web</th>
<th>MIS</th>
<th>Outsource</th>
<th>Commercial</th>
<th>System</th>
<th>Military</th>
<th>Average</th>
</tr>
</thead>
<tbody>
<tr>
<td>Overall Efficiency</td>
<td>52.40%</td>
<td>88.63%</td>
<td>96.18%</td>
<td>99.32%</td>
<td>99.58%</td>
<td>99.33%</td>
<td>91.88%</td>
</tr>
<tr>
<td>Number of Activities</td>
<td>3</td>
<td>7</td>
<td>11</td>
<td>14</td>
<td>16</td>
<td>18</td>
<td>14.00</td>
</tr>
</tbody>
</table>

---

**Table 5: Monthly Rate of Changing Requirements for Six Application Types (From end of requirements to start of coding phases)**

<table>
<thead>
<tr>
<th></th>
<th>Web</th>
<th>MIS</th>
<th>Outsource</th>
<th>Commercial</th>
<th>System</th>
<th>Military</th>
<th>Average</th>
</tr>
</thead>
<tbody>
<tr>
<td>Monthly Rate</td>
<td>4.00%</td>
<td>2.50%</td>
<td>1.50%</td>
<td>3.50%</td>
<td>2.00%</td>
<td>2.00%</td>
<td>2.58%</td>
</tr>
<tr>
<td>Months</td>
<td>6.00</td>
<td>12.00</td>
<td>14.00</td>
<td>10.00</td>
<td>18.00</td>
<td>24.00</td>
<td>14.00</td>
</tr>
<tr>
<td>TOTAL</td>
<td>24.00%</td>
<td>30.00%</td>
<td>21.00%</td>
<td>35.00%</td>
<td>36.00%</td>
<td>48.00%</td>
<td>32.33%</td>
</tr>
</tbody>
</table>
References

About the Author
Capers Jones is founder and chief scientist of Software Productivity Research (SPR) LLC. He has almost 40 years of experience in software cost estimating. Jones designed IBM’s first automated estimation tool in 1975, and is also one of the designers of three commercial software estimation tools: SPQR/20, Checkpoint, and KnowledgePlan. These software estimation tools pioneered the use of function point metrics for sizing and estimating. They also pioneered sizing of paper documents, and the estimation of quality and defect levels. To build these tools, SPR has collected quantified data from more than 600 companies.

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WEB SITES
International Function Point Users Group
www.ifpug.org
The International Function Point Users Group (IFPUG) is a non-profit organization committed to increasing the effectiveness of its members’ IT environments through the application of function point analysis (FPA) and other software measurement techniques. IFPUG endorses FPA as its standard methodology for software sizing and maintains the Function Point Counting Practices Manual, the recognized industry standard for FPA. IFPUG serves more than 1,200 members in more than 30 countries.

Space Systems Cost Analysis Group
http://sscag.saic.com
The Space Systems Cost Analysis Group (SSCAG) is a non-profit, international association of aerospace organizations representing industry and government. SSCAG members are involved in space systems cost analysis, including hardware or software related to launch systems, spacecraft, payloads, experiments, and space-related ground systems.

International Society of Parametric Analysts
www.ispa-cost.org
The International Society of Parametric Analysts (ISPA) is a non-profit educational society devoted to the promotion of parametrics, risk analysis, econometrics, design to cost, technology forecasting, and management. Many ISPA members currently participate in the Parametric Estimating Initiative, enabling them to rely on parametrics as the primary basis of estimate. ISPA chapters provide technical workshops, training, and networking opportunities.
Creating Requirements-Based Estimates Before Requirements Are Complete

Carol A. Dekkers
Quality Plus Technologies, Inc.

Despite advances in tools and techniques, it is interesting to note that on-time and on-budget projects account for a mere one-third of projects today. While overly optimistic estimates are part of the problem, missing and incomplete requirements, and poor estimating methods share the blame. Accurate estimating is further challenged when customers demand estimates before requirements development begins.

Project estimating is formidable from the start – especially during/before the requirements discovery process. Poor requirements lead to poor estimates and poor schedules. Subsequently, changes are difficult to assess when the requirements are poor. Sometimes a service request ends up deferred to the next release due to confusion about requirements – and the next release fares no better. This leads to classic project failure – over budget and behind schedule – similar to the two-thirds of projects cited in the 2003 Standish Group’s Chaos report. [1]

Estimators can start the process by determining how big and how complex is the user problem, how hard it will be to build, and how much confidence is needed in the estimate. Most often, however, we do not estimate this way. We start with a seemingly arbitrary end date and then count backwards to get the schedule, cost, and resources that can fit into the timeframe. Called date-driven estimating by author Steve McConnell, it is the most commonly used method. [2]

To complicate matters, date-driven estimates are usually task-based and rely on the experience and mental models of team members or cost estimators. Problems emerge on new projects with new technology or new subject matter where there is no prior experience from which to draw. An estimator is forced to seek other data on which to base an estimate.

Sophisticated parametric-based estimating models such as COCOMO II, SLIM, and SEER/SEM serve to provide the missing data with databases or proven industry equations. In most cases, however, some form of project size is a required input variable, along with other variables covering functional, quality, design, and technical drivers. Because any estimate is only as accurate as its least accurate input variable, we should not be surprised when projects exceed estimates for cost, schedule and duration. The Standish Group report [1] proclaimed a mere 33 percent of projects a success; however, this is double the results a mere decade ago.

As one of the first authors to recognize that software engineering differs from traditional engineering, David Card stated, “Engineering projects usually can wait until after design to provide an estimate, while software engineering requires an estimate before design” [3].

In the author’s experience, software projects can be even worse – some projects need estimates before requirements! If we are to increase information technology (IT) credibility, we need to figure out ways to create auditable and reliable project estimates from initial project realization all the way through to project completion. One of the best ways to do this is to augment our current estimating method(s) with at least one requirements-based estimate. This additional approach serves to validate or invalidate the other estimate(s) and ensures that at least one method considered the size of the problem as an important project estimating variable.

Requirements Demystified

Given that project requirements are the source of 60 percent to 99 percent of defects delivered into production [4], and that project size based on requirements is a key input driver for project estimates [5], it makes sense to examine what can be done to clarify and further exploit the discovery of complete requirements early in the project.

The requirements discovery and articulation process should strive to maximize the known requirements while managing to minimize the unknowns. To clarify project requirements, divide them into three types: functional, non-functional, and technical requirements, as outlined in the following sections.

**Functional Requirements**

This type of requirements represents the unit work processes performed or supported by the software, (e.g., software for an altimeter records the ambient temperature). These requirements are part of the users'/customers’ responsibility to define, even though they may abridge the initial specifications to the development team. Functional requirements can be thought of similar to a software floor plan – they are independent of any design constraints or technical implementation. Functional requirements can be documented with use cases and sized using functional size measurement (function points).

Once the functional requirements are sized, and other project requirements are known (see non-functional and technical requirements), cost estimates can be prepared using a Project Cost Ratio for comparable completed projects (see Table 1).

**Non-Functional Requirements**

This type of requirements represents how the software must perform once it is built. Also referred to as quality requirements, these requirements address the *ilities*: suitability, accuracy, interoperability, compli-

More often, non-functional requirements are discussed only at a high level and are often found scattered throughout various requirements documents. Using a construction analogy, the non-functional requirements are like the contracted specifications for software and outline the necessity for data accuracy (e.g., trajectory systems), response time (e.g., service level agreements), security (e.g., encryption), performance (e.g., 24x7 operation with replicated databases to prevent data loss), etc.

Technical (Build) Requirements
These project requirements are defined by how the software will be built to satisfy the functional and non-functional requirements. Technical requirements include the physical implementation characteristics of the project and include, for example, programming language, Computer-Aided Software Engineering (CASE) or other tools, methods, work-breakdown structure, type of project, etc. In practice, it is the technical requirements that document the design, and with the functional and non-functional requirements give rise to project specifics like Gantt charts, development methodology, reuse, etc. Technical requirements are to software as plumbing is to building construction.

All three types of project requirements are necessary to do a realistic project estimate. Functional size measurement strictly pertains only to the size of the software’s functional user requirements.

Modern software development approaches such as use cases and agile development attempt to categorize and keep these three types of requirements distinct and separate. Unfortunately in a manner similar to the contractor who only has a hammer and everything looks like a nail, some software developers cannot overcome the need to insert technical requirements into modern method deliverables such as use cases and agile user stories.

Estimating Challenges
The more information you know before making an estimate, the better the estimate should be. However, estimating faces challenges even with skilled estimators and high-quality teams. A few challenges include: accuracy of input values (size, complexity, technical requirements, etc); availability of input variables; applicability of historical databases; completeness of the requirements (including functional, non-functional, and technical); tasks to be included; and risk factors. In spite of the challenges, cost estimators do produce estimates of duration, cost, and effort, which are turned into project schedules. Estimates made early in the development life cycle face large variations because of uncertainty. Estimates based on guessed input values are unreliable, yet many managers treat them as predictive project forecasts.

We can alleviate this problem with a few guidelines: Frame the guess estimate (an estimated guess) as preliminary. When providing a guess estimate, frame it as a range of values (e.g., based on assumptions, the project could cost $250,000 to $600,000). Giving a range instead of an exact answer provides greater traceability.

Overly optimistic estimates create project failures because dates pass and slip, functionality gets reduced, project budgets get surpassed, and quality suffers (i.e., testing time is cut out). Remember that an estimate is only as good as its least reliable input variable; garbage in equals garbage out. While it is the American way for faster, better, and cheaper solutions, sometimes they are so compelling that management will attempt the impossible through the overly optimistic estimate. The result is that the project will only be done right the second time around [4].

Figure 1: Sample Project Components

![Sample Project Components](image)

Estimating During or Before Requirements
When asked to perform an overall project estimate using a requirements-based estimating method, the first step is to decide how many separate (sub)projects are included within the scope of the overall business project if more than one software application is involved. If there is only one software application involved, this step can be skipped. If there is more than one application to be enhanced or developed, each usually has its own set of requirements and will need its own (sub)project estimate. (Usually, each application that undergoes new development or enhancement will be classified and estimated as its own (sub)project, and the overall project effort, cost, and duration can be calculated as combined values. Consider a single overall project with several subprojects: (a) new development project, and (b) two enhancement projects (see Figure 1). Each one would be estimated separately, and the results added together. Additionally, the entire project might also require an estimate for the integration testing of the component subproject pieces. The overall project estimate for cost and effort would be the sum of the subproject estimates, while the duration would depend on task dependencies between and within subprojects.)

The second step is to identify and estimate the size or impact of the three types of project requirements for each of the subprojects. Consider the fictional subproject 1.

Functional Requirements
The requirements for what the software must do might not be defined in enough detail to do functional sizing, but could be approximated [5]. If even one functional component (such as number of entities) is known, an approximation can be done. Several approximation methods are outlined in [6]. Documenting the assumptions about the entities helps to substantiate the estimate. If there is enough data, the functional size approximation can be more accurate and use more accurate techniques. For the two subprojects, each would be assessed based on an approximation of how many function points would be added (new functions as in sub-project 3), modified (changed or renovated functions), or removed. The functional size of the subproject is the sum of new plus modified plus removed functions.

Non-Functional Requirements
Assessment of the uses is based on a
comparison to similar projects or a value adjustment factor (which is part of a sizing method such as IFPUG). If the non-functional requirements are unknown, it is best to overestimate their impact as usually they turn out to be more complex than anticipated (e.g., security requirements). Even if estimators and software developers intuitively know that estimates are too low, customers and user managers have an insatiable optimism that maybe, just this once it might come true. Time and time again, overly optimistic estimates become self-fulfilling prophecies as dates slip, functionality is reduced, and project budgets are surpassed.

Barry Boehm remarked on the impact of non-functional requirements: “A tiny change in NFRs [non-functional requirements] can cause a huge change in the cost.” Boehm cited the tripling of a $10 million project to $30 million when the response time (of a NFR) went from four seconds to one. [8]. It is important to document assumptions for NFRs, especially if project complexity is likely to increase.

**Technical Requirements**

IT project teams often use a standard suite of development tools and technologies. The technical requirements are usually the least risk prone of the three requirement types – particularly technologies and subject matter are standard. For major changes in technology, further care must be taken to assess this requirements area.

Results should be documented along with the method used, the date, and source documents used for the estimate so that guesstimates and estimates become more traceable and auditable.

Need an estimate for a project that has few or no known input variables? Are there options for an estimator? He or she could attempt these tactics: (a) refuse to do an estimate, (b) delay the estimate repeatedly until requirements are at least partially done, (c) provide a wild guess (which is common), (d) try to find similar completed projects within your own environment and use their actual values, (e) cite professional ethics and hide out, or (f) (this is the preferred method) document assumptions and use them together with the estimate (guesstimate) to substantiate the estimation results.

**What Can You Do to Improve Project Estimates?**

Project estimating can be more auditable and more realistic by applying some of the aforementioned practices. Document as many of your assumptions about the project as you can; revise them and the estimate according to the same/updated assumptions later. Separate, document, and assess (approximation or count) the project into subprojects according to application; address each set of requirements clearly; and objectively split them into the three types: functional, non-functional, and technical. Use an established requirements-based estimating tool or benchmarking database such as COCOMO II or the International Software Benchmarking Standards Group with proven track records for your environment. Label results as preliminary. Teach customers about the estimating process. Educate them that an estimate too early in the life cycle cannot remain fixed throughout the project, nor can it be accurate. And finally, combine the subproject estimates into a single overall project estimate. Present the guesstimate as a range (when information is premature or missing) with a level of accuracy commensurate with what is known about the project at the time (e.g., rounded to the closest $100,000).◆

**References**


**Notes**

1. Users refers to any person, thing, other application, other software, hardware, etc., outside the boundary of the software that has the requirement to send or receive data from the software [6].
2. Even if requirements are collectively listed in a single document, specific requirements will pertain to a specific software application. It is important to divide the requirements among various applications within the overall project to facilitate subproject estimates.
3. The overall duration may not be the summation of the subproject durations; some tasks may proceed concurrently while others may have precedence in other subprojects before they can commence.
4. The one file model or rule of 31 is an approximation technique whereby each identified entity is assumed to have add, change, delete, query, output, and storage function. Using IFPUG FP average values, the total is 31 FP for each entity. For three entities, this equates to 93 FP – or roughly in the range of 100 FP.

**About the Author**

Carol A. Dekkers is president of Quality Plus Technologies, Inc., a management consulting firm that specializes in helping companies improve their software and systems success. She is a past chair and founder of the American Testing Board, a former president of the International Function Point Users Group, and is active in the Project Management Institute, the American Society for Quality, and the International Organization for Standardization. She is a Certified Management Consultant, a Certified Function Point Specialist, a professional engineer (Canada), an Information Systems Professional, and an International Software Testing Qualifications Testing Board Certified Tester – Foundation Level.

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A Method for Improving Developers’ Software Size Estimates

Lawrence H. Putnam, Douglas T. Putnam, and Donald M. Beckett

Quantitative Software Management, Inc.

Traditional software estimating is effort-based and follows a bottom-up approach. This approach does not show the impact of different team sizes or the impact of schedule, cost, and quality constraints. The authors propose a method that decomposes programming artifacts into elementary units of work that form the size used for model-based estimating. The process is simple to implement, flexible, can be tuned with actual project performance data, and fosters developer buy-in by involving them in the estimating process.

It is common to hear this question during project development: “How large is this project?”

One type of answer might be, “Oh, let me see. I believe that this is about a 500 effort-hour project.”

In the world of software development, size means different things to different groups of people. Those who specify functional requirements – and perhaps pay for the project, too – may conceptualize size in financial terms. Since project effort is a key component of cost, sizing in effort-units allows them to place the project in a cost-and-resource framework.

Software developers, while keenly aware of the effort required to complete their tasks, are more likely to describe size in terms of the things they have to produce to implement the requirements. Their sizing units are screens to be developed and modified, reports, database tables, Web pages, scripts, object classes, and a host of others.

To the software estimator, size quantifies what a project delivers or proposes to deliver. Concrete measures such as source lines of code or more abstract ones such as function points are the estimator’s size units, and are indeed the ones needed to use a commercial estimating tool.

What is certain is that in software development, the word size may mean effort, programming artifacts, or elementary units of work depending on who is using the term. This is a potential source of confusion and miscommunication.

This article outlines a process for mapping requirements to intermediate units to elementary units of work, as shown in Figure 1, and uses the resulting output for estimating. The process is flexible and uses historical data to tune its algorithms.

Traditional Sizing and Estimating

Historically, software estimating has followed a pattern similar to the following:

- Requirements are broken down into software elements.
- Effort-hours for the tasks to create the software elements are estimated.
- The effort-hours are summed and a management reserve (fudge factor) is added to give an effort-estimate.
- Resources are leveled and a critical path is determined that allow project staff and duration to be estimated.

Unfortunately, this bottom-up approach is fraught with problems:

- It underestimates the overhead required and the non-software tasks associated with a larger project, often dramatically.
- Bottom-up estimating cannot be done effectively early in the project life cycle when bid/no bid or go/no go decisions are made and money, time, and staff are allocated to the effort. There is simply insufficient detail to determine all of the software elements, much less the project elements.

- It ignores the impact on schedule and effort of different sized teams. Schedule is simply effort divided by staff.
- It does not account for the non-linear impacts of time, cost, and quality constraints.
- It is not suitable for rapid, cost-effective, what-if analysis.

A critical element is missing from this approach and that element is project size.

An Alternative Approach to Sizing/Estimating

Parametric or model-based estimating takes the following different approach:

- It determines the size of the software elements breaking them down into common low-level software implementation units (IUs). (This will be discussed in the following section.)
- It creates a model-based first cut estimate using a productivity assumption (preferably historically based), the project size, and the critical constraints.
- It performs what-if modeling until an agreed-upon estimate has been created.
- It creates the detailed plans for the project.

Figure 2 illustrates this approach. Key to the success of this methodology is an accurate size and a productivity assumption that is consistent with the organization’s capabilities.

Translating Requirements Into IUs

Customers have needs. These take the form of requirements that software must fulfill. Developers translate these requirements into intermediate units that they must create or modify to implement the requirements. These can be screens, programs, reports, tables, object classes, interfaces, etc. The list is fluid. Estimators must decompose the intermediate units into IUs to determine a size for estimating.
Conceptually, an IU is the lowest level of programming construct that a software developer performs. It will vary in form depending on what is being developed. It could be setting a property on a Web form, indicating the data type of a field on a database table, or writing a line of procedural code. In each case it is the most elementary activity that the developer performs. Intermediate units are the tangible results of several or many IUs.

Two traditional size measures for estimating are source lines of code and function points. Both of these can work in some cases; however, each has limitations. The lines of code that a project generates are strongly influenced by the software languages used, individual coding style, and organizational standards. They are a measure of output that can be difficult to estimate.

Function points can be estimated from requirements and design documents but require training in the function point methodology and actual counting experience that many organizations lack. Function point counting is also a manual process that requires an investment of time and effort to perform. Although there are software tools that can capture the results of a function point count, these are not certified by the International Function Point Users Group as being capable of conducting the count.

**An Alternative Sizing Approach**

Here is a process for obtaining a size estimate that is conceptually simple, easy to implement, and encourages developer buy-in:

- Hold a facilitated session with the developers. Have them identify all of the intermediate units that they have to create. Determine what they physically have to do to create them. Ask if there are other things that they have to create on other projects. The purpose here is to establish a comprehensive list of the artifacts the developers may create. Good interviewing skills are the key to success here. Ask follow-up questions and keep asking if there is anything more. Developers may take some time to warm to this approach, but asking people to talk about themselves and what they do is a time-tested method of keeping a conversation going!
- For each item, have them define in quantifiable terms what makes that item simple, average, or complex. For instance, a simple screen might only have retrieval capability, while an average screen would also allow data entry. A complex screen would have update and delete capabilities, as well.

Record the intermediate units in both effort-hours and IUs, which may be a ratio of effort at this stage. It is especially important to have several developers involved in this. Individual productivity can vary significantly between individuals, which influences their perspectives. Also, having the group of developers determine effort ranges will help balance overly optimistic and pessimistic estimates and help create buy-in.

- Construct a sizing worksheet that captures the results of the session. Figure 3 is a simple illustration of this concept.

- For a medium-size project with a small team, this process will normally take between four and six hours with between four and eight developers; this is where you get buy-in from the developers. Very large projects may well require additional time, but the method remains the same.

Figure 3 is an example of a sizing spreadsheet. Using the intermediate units specified by the developers during the interview for this particular project type, data has been captured for a hypothetical project. The intermediate units that the developers have identified as being in their environment are in the first column. The second column contains the developers’ estimate of the average hours required to create each intermediate unit. The IUs in

### Intermediate Units

| Forms - Simple | 8 | 70 | 0 | 0 |
| Forms - Average | 15 | 170 | 8 | 1,360 | 120 |
| Forms - Complex | 30 | 400 | 0 | 0 |
| New Report - Simple | 13 | 140 | 0 | 0 |
| New Report - Average | 32 | 300 | 8 | 2,400 | 256 |
| New Report - Complex | 42 | 440 | 0 | 0 |
| Changed Report - Simple | 10 | 90 | 0 | 0 |
| Changed Report - Average | 24 | 250 | 4 | 1,000 | 96 |
| Changed Report - Complex | 31 | 320 | 0 | 0 |
| Table Changes - Simple | 5 | 60 | 0 | 0 |
| Table Changes - Average | 13 | 140 | 10 | 1,400 | 130 |
| Table Changes - Complex | 20 | 220 | 0 | 0 |
| JCL Changes - Simple | 1 | 12 | 0 | 0 |
| JCL Changes - Average | 4 | 50 | 0 | 0 |
| JCL Changes - Complex | 6 | 70 | 0 | 0 |
| SQL Procedures - Simple | 1 | 14 | 0 | 0 |
| SQL Procedures - Average | 10 | 140 | 0 | 0 |
| SQL Procedures - Complex | 20 | 225 | 0 | 0 |

**Total Implementation Units** 6,160

**Total Effort Hours** 602
the third column are a weighting factor for each intermediate unit. If empirical data from other sizing spreadsheets is unavailable or if this is the first time this activity has been conducted, the IUs may simply be a multiple of effort. Column four contains the number of a particular intermediate unit that a project is estimated to have. The fifth column is the total estimated IUs for the intermediate unit. Column six is the total estimated effort-hours to create the intermediate units.

This is only a starting point and the IUs will be fine-tuned if required later in the process. If the developers have the project effort and intermediate units from a recently completed project, this is an excellent time to validate the estimated effort-hours on the worksheet. For instance in Figure 3, the total effort hours for the project were 602 to create the listed intermediate units. If the actual project hours of the project from which this was modeled were close to this, it lends credence to the effort estimates provided for the intermediate units. If not, it may indicate that adjustments need to be made to the effort estimates for the intermediate units or that there were intermediate units that should have been included in the project, or excluded.

**Creating Estimating Templates**

While interviewing the developers, it is important to have them define their project types. These may be as simple as small, medium, and large based on estimated effort hours. They may be platform-based such as Web, client server, or mainframe projects. They can also be application-specific or customer-specific.

Have the developers define what types of intermediate units are typical for each project type and a range of how many are normally found. Ask them to identify the effort range associated with each project type and identify typical durations. Tailor the estimating spreadsheets to each project type so they include only the intermediate units that project type is likely to have.

At this point the estimator can use the estimated size in IUs to create a template and calculate time, effort, and cost with a commercial parametric estimating tool.

**Tuning the Process**

The templates created in Figure 3 are starting points and will need to be fine-tuned. They are based on assumptions about the number of IUs per intermediate unit. How can this be refined? One method is to model completed projects using the sizing information captured on the templates as inputs to a parametric estimating tool. In this situation, project effort and duration are already known and there is an estimated size in IUs. The variable to be determined is the productivity parameter required to re-create an estimate scenario whose effort and duration match the completed project. This is a relatively easy thing to do with a parametric estimating tool. Even though solving a calculation for a missing variable will produce a result, it does not guarantee that the result is realistic. It is important to verify that the productivity parameter is reasonable when compared to industry data or organizational history.

Figure 4 demonstrates a method of comparing an estimate scenario to historical data to see if that scenario is internally consistent and reasonable. There are two graphs in Figure 4. Each has a set of trend lines calculated from a database of over 6,200 software projects. The darker line in the middle is the average. The dotted lines represent plus and minus one standard deviation, respectively. Note that a logarithmic scale is used to account for the non-linear relationship between project size and effort or duration. The X axis of both charts is project size in IUs. The Y axis on the top chart is project effort in manhours.

In this case, the effort-hours for the project (represented by the square) are slightly below the average line for similarly sized projects. The Y axis of the lower chart is project duration in calendar months. This project falls right on the average line. For this estimate scenario, both effort and duration are historically consistent with similar sized projects.

The productivity parameter used is also historically consistent. If the effort were very high compared to the trend lines, it could indicate that the IUs were understated (too much effort for the amount of output). Extremely low effort compared to the trend lines would suggest that the IUs were overstated.

Similar comparisons apply for the bottom graph, too. If after modeling several projects, effort, duration, or both are consistently very high or very low, then it is a strong indication that the number of IUs for some of the intermediate units requires adjustments.

Sizing templates can be further refined as projects complete. There is one final word of caution to consider when modeling projects: The projects...
should be as normal and representative of the work usually done as possible. The intent is to build a model that reflects how work is usually done. Projects with cherry-picked teams or ones that suffered from extreme schedule pressure or rework due to requirements changes are not good candidates to model. They will only skew the results.

Benefits
As Frederick Brooks [1] warned us nearly 30 years ago, there is no silver bullet. This approach to sizing may not be the best fit for every software development situation. But, it will work in many situations and has some real benefits:

- It speaks the developer’s language. It describes the system in the component that developers work with: screens, reports, tables, programs, and Web pages. This improves communication.
- It involves the developers in the estimating process creating buy-in and reducing the chance of obtaining bogus data.
- It is adaptable. It allows new tools and components to be incorporated easily.
- It is an excellent way to get a handle on a new technology. It provides the ability to articulate what and how developers build a product.
- It is applicable to many different development paradigms, some of which have been difficult to estimate with parametric estimating tools:
  - Enterprise Resource Planning (PeopleSoft and SAP [Systems, Applications, Products]).
  - Rational Unified Process.
  - Traditional Development.
- It can (and should) be tuned on actual project data.

If you are running into roadblocks when estimating the size of your application development projects, give this method a try. You might be pleasantly surprised by the cooperation that you receive from the technical staff, and the increased value that is attached to your end-product estimates.

About the Authors

Lawrence H. Putnam is the founder and chief executive officer of Quantitative Software Management, Inc., and a developer of commercial software estimating, benchmarking, and control tools known under the trademark SLIM. He served 26 years on active duty in the U.S. Army and retired as a colonel. He has been deeply involved in the quantitative aspects of software management for the past 30 years. He is the co-author of five books on software estimating, control, and benchmarking. He is a member of Sigma Xi, the Association for Computing Machinery, the Institute of Electrical and Electronic Engineers (IEEE) and the IEEE Computer Society. He was presented the Freiman Award for outstanding work in parametric modeling by the International Society of Parametric Analysts. Putnam has a Bachelor of Science from the United States Military Academy and a master’s degree in physics from the Naval Postgraduate School.

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Note
1. Estimating tools look at productivity from different perspectives. What is important is that however productivity is measured, there needs to be a method in place to validate it for reasonableness against organizational or industry data.

Reference
In the late 1970s and the early 1980s as software engineering was starting to take shape, software managers found they needed a way to estimate the cost of software development and to explore options with respect to software project organization, characteristics, and cost/schedule. Along with a number of commercial and proprietary cost/schedule estimation models, one of the answers to this need was the open-internal Constructive Cost Model (COCOMO). This and other models allowed users to reason about the cost and schedule implications of their development decisions, investment decisions, client negotiations and requested changes, cost/schedule/performance/functionality tradeoffs, risk management decisions, and process improvement decisions [1].

By the mid-1990s, software engineering practices had changed sufficiently to motivate a new version called COCOMO II, plus a number of complementary models addressing special needs of the software estimation community. Figure 1 shows the variety of cost models that have been developed at the University of Southern California (USC) Center for Software Engineering (CSE) to support the planning and estimating of software-intensive systems as the technologies and approaches have evolved since the development of the original COCOMO in 1981.

Figure 1 also shows the evolution of the COCOMO suite categorized by software models, software extensions, and independent models. The more mature models have been calibrated with historical project data as well as expert data via Delphi surveys. The newer models have only been calibrated by expert data.

Table 1 includes the status of the 12 models in the COCOMO suite. All of these models have been developed using the following seven-step methodology [2]: (1) analyze existing literature, (2) perform behavior analysis, (3) determine form of model and identify relative significance of parameters, (4) perform expert-judgment/Delphi assessment, (5) gather project data, (6) determine Bayesian A-Posteriori update, and (7) gather more data, refine model.

The checkmarks in Table 1 indicate the completion of that step for each model. Step 4 of the methodology can often involve multiple rounds of the Delphi survey that provide model developers some insight into the effects of the model parameters on development effort. The Delphi surveys attempt to capture what the experts believe has an influence on development effort.

Step 5 of the methodology involves collecting historical project data to validate the cost-estimating relationships in the model. This process depends on the support of the CSE affiliates to provide data that is relevant to the model being calibrated. The COCOMO model has more data than the other models com-
bined mostly because it has been around the longest, and it has been shown to be robust as well as accurate.

Step 6 involves combining the project data with the expert judgment captured in the Delphi survey to produce a calibrated model. This is done using Bayesian statistical techniques that provide the ability to balance expert data and historical data [2].

Model priorities, definitions, Delphi, and calibration data are collaboratively provided by the practical needs and experiences of USC CSE’s supporting affiliates. These have included the major aerospace, computing, and telecommunications companies along with many of the major software and manufacturing companies, non-profits, professional societies, government organizations, and commercial cost model proprietors. For the list of CSE affiliates, visit <http://sunset.usc.edu/cse/pub/affiliate/general.html>.

The first three models (COCOMO II, COINCOMO, and DBA COCOMO) are fundamentally the same model but tailored for different development situations. In addition, commercial versions of COCOMO such as Costar <www.softstarsystems.com> and Cost Xpert <www.costxpert.com> provide further estimation-related capabilities. COQUALMO is used to estimate the number of residual defects in a software product and to provide insights into payoffs for quality investments. iDAVE estimates and tracks software dependability return on investment. COPLIMO supports software product line cost estimation and return on investment analysis. COPSEMO provides a phased distribution of effort to support incremental rapid application development and is typically used with CORADMO. COPROMO predicts the most cost effective allocation of investment resources in new technologies intended to improve productivity. All of the models described thus far are derivatives of the COCOMO model because they somehow depend on the output of COCOMO and modify it for certain situations.

The final three models are independent extensions of COCOMO that require their own inputs and can be used in conjunction with COCOMO, if desired. COCOTS estimates the effort associated with the integration of commercial off-the-shelf (COTS) software products. COSYSMO estimates the systems engineering effort required over the entire system life cycle. COSOSIMO estimates the lead system integrator (LSI) effort associated with the definition and integration of software intensive system-of-systems (SoS) components.

### Table 1: Status of the Models

<table>
<thead>
<tr>
<th>Model</th>
<th>Description</th>
<th>Literature</th>
<th>Behavior</th>
<th>Significant Parameters</th>
<th>Delphi</th>
<th>Data</th>
</tr>
</thead>
<tbody>
<tr>
<td>COCOMO II</td>
<td>Constructive Cost Model</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>COINCOMO</td>
<td>Constructive Incremental COCOMO</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td></td>
<td>&gt;200</td>
</tr>
<tr>
<td>DBA COCOMO</td>
<td>DataBase (Access) Doing Business As COCOMO II</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>COQUALMO</td>
<td>Constructive Quality Model</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>6</td>
</tr>
<tr>
<td>iDAVE</td>
<td>Information Dependability Attribute Value Estimation</td>
<td>✓</td>
<td>✓</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>COPLIMO</td>
<td>Constructive Product Line Investment Model</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>COPSEMO</td>
<td>Constructive Phased Schedule and Effort Model</td>
<td>✓</td>
<td>✓</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>CORADMO</td>
<td>Constructive Rapid Application Development Model</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>16</td>
</tr>
<tr>
<td>COPROMO</td>
<td>Constructive Productivity-Improvement Model</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td></td>
</tr>
<tr>
<td>COCOTS</td>
<td>Constructive Commercial Off-the-Shelf Cost Model</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>29</td>
</tr>
<tr>
<td>COSYSMO</td>
<td>Constructive Systems Engineering Cost Model</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>14</td>
</tr>
<tr>
<td>COSOSIMO</td>
<td>Constructive System-of-Systems Integration Cost Model</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td></td>
</tr>
</tbody>
</table>

* Literature, behavior, and variable analysis limited due to number of available SoS to evaluate.

For more information on the COCOMO suite of models, visit: <http://sunset.usc.edu>.

### Underlying Methodologies and Logic

The key to understanding the model outputs and how to use multiple models together is by comprehending the underlying methodologies and logic. In the development of a software-related cost model, the general COCOMO form is:

$$\text{PM} = A \times (\Sigma \text{Size})^B \times \Pi(EM)$$

where,

- **PM** = person months.
- **A** = calibration factor.
- **Size** = measure(s) of functional size of a software module that has an additive effect on software development effort.
- **B** = scale factor(s) of additive module, interface, operational scenario, or algorithm to a system has mostly local additive effects on project effort.
- **EM** = effort multipliers that influence software development effort.

Each factor in the equation can be represented by either software lines of code or function points, but not both. Alternatively, the project characteristics can be characterized by a set of effort multipliers, **EM**, that describe the development environment. These could include software complexity and software reuse. COCOMO II has one additive, five exponential, and 17 multiplicative factors. Other models have a different number of factors that depend on the scope of the effort being estimated by that model. The number of factors in each of the models is shown in Table 2 (see next page).

The general rationale for whether a factor is additive, exponential, or multiplicative comes from the following criteria:

1. A factor that has an effect on only one part of the system – such as software size – has a local effect on the system. For example, adding another source instruction, function point entity, module, interface, operational scenario, or algorithm to a system has mostly local additive effects on project effort.

2. A factor is multiplicative or exponential if it has a global effect across the overall system. For example, adding another level of service requirement, development site, or incompatible customer has mostly global multiplicative or exponential effects. If the size of
Moving Forward – COCOMO Suite Unification

Efforts have been initiated at the USC CSE to develop a framework in which the key cost models can be integrated to provide a comprehensive software-system development effort to users. Once the models that are most likely to be used together are integrated, efforts will focus on the integration of other more specialized models. We will also begin with the models that have a high degree of maturity.

The purpose of this unification effort is similar to that of the individual cost models [2], that is, to help software-intensive system and SoS developers and their customers reason about the cost and schedule implications of their development decisions, investment decisions, risk management decisions, and process improvement decisions.

Key to our approach is distinguishing between an integrated set of models versus a truly unified model. When a set of models is integrated, typically each model becomes an entity in the integrated set with inputs into one model creating outputs that are then fed into subsequent models. However, when a unified model is developed, there is a reengineering of the set of models to come up with an architecture where the whole of the unified set is greater than the sum of the parts. Developing a unified COCOMO suite model will support the goals to minimize or eliminate overlap between the models, provide a relatively comprehensive coverage of the SoS, system engineering, and software development activities, and develop a relatively simple interface for specifying inputs as well as a well-integrated set of outputs.

Model Selection

Many of today's large software-intensive systems integrate legacy capabilities, COTS software products, and new custom software subsystems. No single COCOMO model covers the full life-cycle effort for the development of these types of sys-

Table 2: Model Factor Types

<table>
<thead>
<tr>
<th>Model Name</th>
<th>Scope of Estimate</th>
<th>Number of Additive Factors</th>
<th>Number of Exponential Factors</th>
<th>Number of Multiplicative Factors</th>
</tr>
</thead>
<tbody>
<tr>
<td>COCOMO</td>
<td>Software development effort and schedule</td>
<td>1</td>
<td>1</td>
<td>15</td>
</tr>
<tr>
<td>COCOMO II</td>
<td>Software development effort and schedule</td>
<td>1</td>
<td>5</td>
<td>17</td>
</tr>
<tr>
<td>COSYSMO</td>
<td>Systems engineering effort</td>
<td>4</td>
<td>1</td>
<td>14</td>
</tr>
<tr>
<td>COCOTS</td>
<td>COTS assessment, tailoring, and integration effort</td>
<td>3</td>
<td>1</td>
<td>13</td>
</tr>
<tr>
<td>COSOSIMO</td>
<td>SoS architecture and integration effort</td>
<td>4</td>
<td>6</td>
<td>---</td>
</tr>
</tbody>
</table>

Table 2: Model Factor Types

The product is doubled and the proportional effect of that factor is also doubled, then it is a multiplicative factor. If the effect of the factor is more influential or less influential for larger projects because of the amount of rework due to architecture and risk resolution, team compatibility, or readiness for SoS integration, then it is treated as an exponential factor.

These rules have been applied to the development of the COCOMO model as well as the associated models that have been developed at the CSE. The assumptions made about the cost estimating relationships in these models require that they be not only developed but also validated by historical projects. A crucial part of developing these models is finding representative data that can be used to calibrate the size, multiplier, and exponential factors contained in the models. The COCOMO form is a hypothesis that is tested by the data. For example, COCOTS data analysis showed that the COCOMO form applied to COTS integration, but that other forms were needed for COTS assessment and tailoring.

Table 2 summarizes the factors for the various COCOMO-independent models. The decision to have a different number of factors is determined by the Delphi process and confirmed by the data analysis, either of which can add or subtract factors from a model. However, the same criteria for factor type are used in all of the models. The COCOMO II extensions (shown in Figure 1) are based on the initial COCOMO II estimates with additional factors incorporated for the software characteristic of interest.

Understanding the scope of each model is also a key element in understanding the output it provides. The models in the COCOMO suite provide a specialized set of estimates that address specific aspects of development effort for software-intensive systems. COCOMO users are now beginning to use multiple models in parallel to develop cost estimates that cover a broader scope that exceeds the boundaries of traditional software development. In this case, the models in the COCOMO suite provide a set of tools that enable more comprehensive cost estimates. However, there are some limitations that exist when using multiple models together. These limitations are discussed in the next section.

Using Current Models Together

Many benefits exist when using multiple models in parallel. For one, they provide a more comprehensive set of estimates that better reflect the true effort associated with developing a software system. The effort that is not accounted for in COCOMO may be covered by other models such as COCOTS, COSYSMO, and COSOSIMO. Secondly, they enable the estimator to characterize the system in terms of multiple views.

However, some complications can arise when any two of these models are used in parallel since each of the models was initially developed as an independent entity. Just as the process model community has found that software engineering, software development, system engineering, and other activities are integrated, have dependencies, and cannot be adequately performed and optimized independently of each other, the estimation community has also found that these activities cannot be estimated independently for many of the larger software-intensive systems and SoS. Activities need to be planned and estimated at a program or project level.

Feedback from USC CSE affiliates and other COCOMO model users [3, 4] indicates that users would like a single tool in which they can do the following:

• Identify system and software components comprising the software system of interest.
• Easily evaluate various development approaches and alternatives and their impacts to cost and schedule.
• Understand the overlaps between models, if any.
tems. The new software development effort is easily estimated using COCOMO II. COTS customization effort might be estimated using another COCOMO suite model: COCOTS. COSYSMO would typically be used to estimate the system-level engineering activities such as feasibility analysis to support the integration concept, functional analysis of the new requirements, trade-off studies, prototyping, performance evaluation, synthesis, and system verification and validation activities. And finally, COSOSIMO might be used to estimate the effort associated with the integration of the legacy system with the COTS system and the new custom software system. CSE corporate affiliates have identified potential combinations of cost models that would be of value to them, including COCOMO/COSYSMO/COCOTS and COCOMO/COSYSMO/COSOSIMO [4].

**Model Overlap**

Further analysis is required to determine the extent of any overlap between the various COCOMO models. Potential overlap issues were identified with respect to various combinations of the primary cost models as well as with respect to the general integration of software and system components.

- **COCOMO II and COSYSMO Model Overlap:** Currently, COCOMO II is designed to estimate the software effort associated with the analysis of software requirements and the design, implementation, and test of software. COSYSMO estimates the system engineering effort associated with the development of the software system concept, overall software system design, implementation, and test. Key to understanding the overlap is deciding which activities are considered system engineering and which are considered software engineering/development, and how each estimation model handles these activities.

- **COSYSMO and COSOSIMO Model Overlap:** COSOSIMO aims to estimate the effort associated with the architecture definition of a SoS as well as the effort associated with the integration of the highest level SoS components. On the other hand, COSYSMO estimates are done in the context of a single system and include the effort needed to define a single, system-level architecture, the design of the system components, and the integration of those components. COSYSMO also includes the effort required for the system development to support the integration of the system component in the target environment. Further work is required to understand the subtleties of these models and exact extent of any overlap between these models.

**Missing Activities**

Are there any key activities missing when the key models are viewed together? How are specialty engineering tasks for secure or sensitive systems handled? How are non-software system development tasks handled? What about logistics planning for operational support? Can effort from activities not supported by any current COCOMO model be easily integrated?

**Effort Outputs**

What granularity should be provided? One effort value? An effort value for each of the key models? By software component? By system component? By engineering category (e.g., software, systems engineering, LSI)? By phase/stage of development?

**Understanding Unification Issues**

To begin to understand these four unification issues better and to start developing a candidate approach for the unified COCOMO model, efforts were initiated to better understand the following:

- Current model boundaries.
- How the current models are typically used today.
- The activities associated with software development, system engineering, and SoS integration work performed by LSI.
- What activities are included in each of the current primary cost models.

**Current Model Boundaries and Usage**

To address this first aspect, we developed a table to indicate when each model (or set of models) is typically used (Table 3). As part of this effort, we developed descriptions that tried to capture information about the current boundaries of each model and how those boundaries expand as the current models are used in an integrated manner.

**Types of Effort Currently Estimated**

The next step was to identify a comprehensive set of high level, software-intensive system life-cycle activities, the typical development organizations responsible for the performance of these activities, and the scope of the activity typically performed by each development organization. Then each activity covered by each of the primary cost models was identified. For example, the system engineering organization is typically responsible for the system/subsystem requirements and design, and the software development organization participates in a support or review role. Other activities, such as management, are often performed at various levels with each development organization having primary responsibility at their respective levels.

The results of this effort are shown in Table 3 (see next page). The shaded activities under Software Development are currently covered in COCOMO II and COCOTS. The shaded activities under System Engineering are currently estimated by COSYSMO. The shaded activities under LSI are currently estimated by COSOSIMO. The activities that are not shaded are currently not covered by any of the models in the COCOMO suite. And, since the focus of the COCOMO suite is on software-intensive systems, none of the items under the hardware development column are currently covered.

Some activities such as management and support, involve several organizations and may be considered system engineering or software development.

---

**Table 3: How Current Primary Cost Models Are Typically Used**

<table>
<thead>
<tr>
<th>Use ...</th>
<th>When scope of work to be performed is ...</th>
</tr>
</thead>
<tbody>
<tr>
<td>COCOMO II</td>
<td>Development of software components (software development).</td>
</tr>
<tr>
<td>COCOTS</td>
<td>Assessment, tailoring, and integration of COTS products.</td>
</tr>
<tr>
<td>COSYSMO</td>
<td>Design, specification, and integration (system engineering) of system components to be separately developed for a single system.</td>
</tr>
<tr>
<td>COSOSIMO</td>
<td>Specification, procurement, and integration of two or more separately system-engineered and developed systems.</td>
</tr>
<tr>
<td>COCOMO II with COCOTS</td>
<td>Development of software components (software development), and a software system, including assessment, tailoring and glue-code for integration of COTS.</td>
</tr>
<tr>
<td>COSYSMO and COCOMO II</td>
<td>System engineering and software development for a single system with software-intensive components.</td>
</tr>
<tr>
<td>COSYSMO and COSOSIMO</td>
<td>System engineering of individual systems and integration of the multiple systems.</td>
</tr>
<tr>
<td>COCOMO II, COSYSMO, COCOTS, and COSOSIMO</td>
<td>System engineering, software development, and integration of multiple software-intensive systems and COTS products.</td>
</tr>
<tr>
<td>Activity</td>
<td>Responsibilities</td>
</tr>
<tr>
<td>-------------------------------------------------------------------------</td>
<td>----------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Management</td>
<td>Software Development (COCOMO II and COCOTS)</td>
</tr>
<tr>
<td>Support Activities (e.g., Configuration Management and Quality Assurance)</td>
<td>Support Level</td>
</tr>
<tr>
<td>SoS Definition</td>
<td>Hardware Level</td>
</tr>
<tr>
<td>Source Selection and SoS Component Procurement</td>
<td>System Level</td>
</tr>
<tr>
<td>Subsystem Requirements</td>
<td>SoS Component Level</td>
</tr>
<tr>
<td>System/Subsystem Design</td>
<td>Lead</td>
</tr>
<tr>
<td>Hardware/Firmware Development</td>
<td>Inception Lead</td>
</tr>
<tr>
<td>Software Requirements Analysis</td>
<td>Lead</td>
</tr>
<tr>
<td>Software Product Design</td>
<td>Review</td>
</tr>
<tr>
<td>Software Implementation/Programming</td>
<td>Support</td>
</tr>
<tr>
<td>Software Test Planning</td>
<td>Review/Support</td>
</tr>
<tr>
<td>Software Verification and Validation</td>
<td>Lead</td>
</tr>
<tr>
<td>System Integration/Test</td>
<td>Lead</td>
</tr>
<tr>
<td>System Acceptance Test</td>
<td>Review</td>
</tr>
<tr>
<td>SoS Integration/Test</td>
<td>Review/Support</td>
</tr>
<tr>
<td>SoS Acceptance Test</td>
<td>Lead</td>
</tr>
<tr>
<td>Manuals (User, Operator, Maintenance)</td>
<td>Software Lead</td>
</tr>
<tr>
<td>Transition (Deploy and Maintain)</td>
<td>Hardware Lead</td>
</tr>
<tr>
<td></td>
<td>System Lead</td>
</tr>
<tr>
<td></td>
<td>SoS Level Lead</td>
</tr>
<tr>
<td></td>
<td>SoS Level Lead</td>
</tr>
</tbody>
</table>

* Model Based (System) Architecting and Software Engineering/Rational Unified Process phase of development.

Table 4: Life Cycle Activities

at different layers of the system. Extreme care needs to be taken when developing models that cover activities that have shared responsibilities with hardware, software, and other players. The identification of such activities is the first step in identifying possible overlaps between models. Further difficulties arise when dealing with different organizations that use customized work breakdown structures. These, along with the aforementioned challenges, will continue to be addressed as the model unification efforts continue at the CSE.

As seen from the discussions above, there is still much work to be done in order to support the unification of the COCOMO models. These include the following:

1. Develop a more complete description of activities covered by each model. These descriptions will allow us to identify, minimize, or eliminate any overlap between the models and identify software system-related activities not covered by any of the models.
2. Determine more precisely how traditional phase activities and Model Based (System) Architecting and Software Engineering/Rational Unified Process phases map to cost-model activities and how these phases are integrated at the SoS, system, and software levels. Work in this area has already begun [5] but some unresolved issues remain in the context of unified models.
3. Refine counting rules/definitions for model inputs and outputs and then determine how they can be combined into an efficient, user-friendly unified model.
4. Determine typical distribution profiles for effort across all of the activities/phases in a unified environment.

The initial goal of this effort is to develop a unified model that includes COCOMO II, COSYSMO, COCOTS and COSOSIMO as shown in Figure 2. As we learn from this process, we will begin to add other models from the COCOMO suite.

![Figure 2: Early Unification Goal](image-url)
The current unification effort will help establish a framework and define the context for the evolution of the unified model into something that can provide a comprehensive estimate for the development of software systems and software-intensive SoS. We will continue to collaborate with CSE affiliates with the goal of evolving the COCOMO suite so that it can help users make better decisions about the development of software-intensive systems.

References

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Jo Ann Lane is currently a systems architect at the University of Southern California in systems engineering. Prior to this, she was a key technical member of Science Applications International Corporation’s Software and Systems Integration Group. She has over 28 years of experience in the areas of software project management, software process definition and implementation, and metrics collection and analysis. Lane has a Master of Science degree in computer science from San Diego State University.

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Inside SEER-SEM

Lee Fischman, Karen McRitchie, and Daniel D. Galorath
Galorath, Inc.

The System Evaluation and Estimation of Resources - Software Estimating Model (SEER-SEM) is a commercially available software project estimation model used within defense, government, and commercial enterprises. Introduced over a decade ago and now in its seventh release, it offers a case study in the history and future of such models. SEER-SEM and its brethren are built upon a mix of mathematics and statistics; this article provides insight into its inner workings and basis of estimation.

SEER-SEM’s Architecture

SEER-SEM is composed of a group of models working together to provide estimates of effort, duration, staffing, and defects. These models can be briefly described by the questions they answer:

• Sizing: How large is the software project being estimated?
• Technology: How productive are the developers?
• Effort and Schedule Calculation: What amount of effort and time are required to complete the project?
• Constrained Effort/Schedule Calculation: How does the expected project outcome change when schedule and staffing constraints are applied?
• Activity and Labor Allocation: How should activities and labor be allocated into the estimate?
• Cost Calculation: Given expected effort, duration, and the labor allocation, how much will the project cost?
• Defect Calculation: Given product type, project duration, and other information, what is the expected, objective quality of the delivered software?
• Maintenance Effort Calculation: How much effort will be required to adequately maintain and upgrade a fielded software system?

Software Sizing

Software size is a key input to any estimating model, SEER-SEM being no exception. Supported sizing metrics include source lines of code (SLOC), function-based sizing (FBS) and a range of other measures. They are translated for internal use into effective size ($S_E$). $S_E$ is a form of common currency within the model and enables new, reused, and even commercial off-the-shelf code to be mixed for an integrated analysis of the software development process. The generic calculation for $S_E$ is:

$$ S_E = \text{NewSize} + \text{ExistingSize} \times (0.4 \times \text{Redesign} + 0.25 \times \text{Reimpl} + 0.35 \times \text{Retest}) $$

As indicated, $S_E$ increases in direct proportion to the amount of new software being developed. $S_E$ increases by a lesser amount as preexisting code is reused in a project. The extent of this increase is governed by the amount of rework (redesign, re-implementation, and retest) required to reuse the code.

Function-Based Sizing

While SLOC is an accepted way of measuring the absolute size of code from the developer’s perspective, metrics such as function points capture software size functionally from the user’s perspective. The function-based sizing (FBS) metric extends function points so that hidden parts of software such as complex algorithms can be sized more readily. FBS is translated directly into unadjusted function points (UFP).

In SEER-SEM, all size metrics are translated to $S_E$, including those entered using FBS. This is not a simple conversion, i.e., not a language-driven adjustment as is done with the much-derided backfiring method. Rather, the model incorporates factors, including phase at estimate, operating environment, application type, and application complexity. All these considerations significantly affect the mapping between functional size and $S_E$. After FBS is translated into function points, it is then converted into $S_E$ as:

$$ S_E = L_x \times (\text{AdjFactor} \times \text{UFP})^{(\text{Entropy}/1.2)} $$

where,

$L_x$ is a language-dependent expansion factor.
$\text{AdjFactor}$ is the outcome of calculations involving other factors mentioned above. $\text{Entropy}$ ranges from 1.04 to 1.2 depending on the type of software being developed.

Effort and Duration Calculations

A project’s effort and duration are interrelated, as is reflected in their calculation within the model. Effort drives duration, notwithstanding productivity-related feedback between duration constraints and effort. The basic effort equation is:

$$ K = D^{0.4}(S_E/C_E)^{1.2} $$

where,

$S_E$ is effective size – introduced earlier.
$C_E$ is effective technology – a composite metric that captures factors relating to the efficiency or productivity with which development can be carried out. An extensive set of people, process, and product parameters feed into the effective technology rating. A higher rating means that development will be more productive.

The general form of this equation should not be a surprise. In numerous empirical studies, the effort-size relationship has been seen to assume the general form $y = ax^b$ with $a$ as the linear multiplier on size, and the exponent ranging between 0.9 and 1.2 depending on available data. Most experts feel that $b>1$ is a reasonable assumption, translated as effort increases at a proportionally faster rate than size.

While SEER-SEM’s value of 1.2 is at the high end of this range, the formula above is only part of the estimating process.

Once effort is obtained, duration is solved using the following equation:
The duration equation is derived from key formulaic relationships (not detailed here). Its 0.4 exponent indicates that as a project’s size increases, duration also increases, though less than proportionally. This size-duration relationship is also used in component-level scheduling algorithms with task overlaps computed to fall within total estimated project duration.

**Time/Schedule Tradeoffs**

In software projects, a limited exchange can be made between required effort and schedule. In fact, SEER-SEM optimizes according to minimum time or optimal effort scenarios. The first implies that a software project will staff aggressively to finish in the minimum amount of time, while the alternative permits schedule slippage for the sake of effort savings. The trade between minimum time and optimal effort is shown in Figure 1.

**Staffing Constraints**

Oftentimes specific staffing levels need to be factored into an estimate. Other factors aside, lower staffing leads to higher productivity per programmer while increased staffing reduces productivity. The dynamic relation between staffing and productivity can be described by an optimal staffing curve as shown in Figure 2.

The curve depicts optimal staffing over time for an idealized project. Its shape varies depending on project size and complexity. Areas around the curve illustrate the impact on individual productivity when staffing at any time varies from optimal. When staffing is too high, there is a productivity penalty as increased coordination is required while more staff must spend time getting up to speed. When staffing is too low, productivity increases due to tighter coordination among fewer staff and from team members who on average are more expert. Adding more staff may increase a team’s ability to get work done but every additional person added is slightly less effective than the last.

**Detailed Allocations of Effort and Duration**

Project planners often need to know how a project’s overall estimated effort and duration are allocated into specific activities and labor categories. While allocations are partially determined by patterns seen in past projects, they will vary for each project according to its unique characteristics. For example, there may be more or less requirements activity, testing, etc.

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**Calibrating SEER-SEM**

Key components of the SEER-SEM model have been described, but we have not discussed how it adapts to accurately estimate particular development scenarios, and how the model is kept current as software development technologies and methodologies evolve. The answer is simple: masses of ongoing research and analysis.

The modeling team regularly combs through raw data and industry studies to determine the latest trends and their impact on project productivity. As part of this effort, Galorath maintains a software project repository of approximately 6,000 projects (and growing). About 3,500 projects containing effort and duration outcomes are stored in a unified repository that can be readily accessed for studies. These are from both defense and commercial sources representing many development organizations, permitting calibration of the model to a wide array of potential projects. Additional project outcomes, in the hundreds, are also available to the company, which has also collected sizing and other information on thousands of additional projects.

Analysis involves running project data through SEER-SEM using a special calibration mode. The model is essentially run backwards to find calibration factors. These factors are evaluated across different data attributes (e.g. platform, application, etc.) to detect trends. A variety of methods are used to mitigate outlier data points and control for variation. The variance in the data set is also used to establish default parameter ranges; nearly all settings accommodate risk. Model settings are updated as new trends are established.

Galorath’s work also is leveraged with findings from outside studies. For example, when examining relative language pro-
ductivity, the company first uses its repository to empirically determine the impact of using different languages. However, because not all languages are well covered, it turns to outside sources that provide language descriptions, evolution trees, multidimensional comparisons, etc. Putting all this information together permits the company to make informed judgments about even rarely occurring languages.

Cost estimation models must be able to estimate a wide array of projects. This is accomplished with a significant number of modeling instruments, most of which can be independently set by the user:

- **Sizing Measures.** Software’s effective size varies according to many factors, and these factors change over time. As new languages are added to the developer’s toolbox and old ones evolve, language mappings get updated. Sizing proxies also permit entirely new metrics to be added.

- **Knowledge Bases.** New platforms (or operating environments) and applications are regularly being identified and added to SEER-SEM by way of its knowledge bases. Knowledge bases actually represent collections of parameter settings. Parameters in turn cover many different facets of the development process and of a software product’s potential characteristics; new platforms and applications usually can be defined with a collection of parameter settings.

- **Allocations.** According to project type, the balance shifts between types of activities and labor. Within SEER-SEM, detailed activity milestone and labor allocation tables are used to establish baseline allocations, which are then further adjusted depending on project-specific settings related to requirements, testing, and so forth.

- **Internal Calibrations.** Several internal instruments, both linear and non-linear, permit high-level, systematic adjustments to estimates.

### Beyond the Model

While this article has dealt exclusively with the core SEER-SEM model, other aspects of the tool are critically important to its practical application. Among its key design philosophies is the use of qualitative rating scales, user-selectable knowledge bases for basic calibration, and a work breakdown structure that differentiates between the system, program, and component levels. The SEER-SEM model will itself soon be complemented with a data mining system that produces entirely dynamic, data-driven estimates.

### About the Authors

**Lee Fischman** is Special Projects director at Galorath Incorporated, where he develops new concepts, produces new software applications, and conducts research projects. His research interests include software metrics theory and novel applications of estimating algorithms. He received a Bachelor of Arts in economics from the University of Chicago and a Master of Arts in economics from University of California Los Angeles.

**Karen McRitchie** is vice president of Development at Galorath Incorporated, and is responsible for design, development and validation of current and new System Evaluation and Estimation of Resources tools. For her longstanding contribution to commercial cost prediction tools, the International Society of Parametric Analysts honored her with its 2002 Parametrician of the Year award. McRitchie has a Bachelor of Arts in mathematics and system science from the University of California Los Angeles, and completed Master of Art degree work at California State University, Northridge.

**Daniel D. Galorath** founded and is president of Galorath Incorporated. He has solved a variety of management, costing, systems, and software problems, performing all aspects of software development and management. His company has developed tools, methods, and training for software cost, schedule, risk analysis, and management decision support, including the industry standard System Evaluation and Estimation of Resources—Software Estimating Model. Galorath has a Bachelor of Arts and a Master of Business Administration from California State University, Dominguez Hills.

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**Table 1: Allocation of Activities and Labor for a Sample Project in SEER-SEM**

<table>
<thead>
<tr>
<th>Activities</th>
<th>Management</th>
<th>Software Requirements</th>
<th>Design</th>
<th>Code</th>
<th>Data Prep</th>
<th>Test</th>
<th>Configuration Management</th>
<th>Quality Assurance</th>
</tr>
</thead>
<tbody>
<tr>
<td>System Requirements Design</td>
<td>0.2%</td>
<td>0.7%</td>
<td>0.2%</td>
<td>0.0%</td>
<td>0.1%</td>
<td>0.2%</td>
<td>0.0%</td>
<td>0.0%</td>
</tr>
<tr>
<td>Software Requirements Analysis</td>
<td>0.5%</td>
<td>0.1%</td>
<td>0.6%</td>
<td>0.3%</td>
<td>0.3%</td>
<td>0.6%</td>
<td>0.1%</td>
<td>0.1%</td>
</tr>
<tr>
<td>Preliminary Design</td>
<td>0.9%</td>
<td>0.5%</td>
<td>0.6%</td>
<td>1.0%</td>
<td>0.7%</td>
<td>1.2%</td>
<td>0.2%</td>
<td>0.2%</td>
</tr>
<tr>
<td>Detailed Design</td>
<td>1.5%</td>
<td>1.5%</td>
<td>6.0%</td>
<td>1.8%</td>
<td>1.2%</td>
<td>2.1%</td>
<td>0.3%</td>
<td>0.3%</td>
</tr>
<tr>
<td>Code and Unit Test</td>
<td>0.5%</td>
<td>0.3%</td>
<td>0.7%</td>
<td>1.4%</td>
<td>1.4%</td>
<td>3.1%</td>
<td>0.1%</td>
<td>0.1%</td>
</tr>
<tr>
<td>Component Integration and Test</td>
<td>2.2%</td>
<td>0.6%</td>
<td>1.1%</td>
<td>1.0%</td>
<td>2.0%</td>
<td>2.1%</td>
<td>0.1%</td>
<td>0.1%</td>
</tr>
<tr>
<td>Program Test</td>
<td>0.3%</td>
<td>0.1%</td>
<td>0.2%</td>
<td>0.2%</td>
<td>1.3%</td>
<td>0.2%</td>
<td>0.1%</td>
<td>0.1%</td>
</tr>
<tr>
<td>System Integration Thr &amp; E</td>
<td>1.4%</td>
<td>0.3%</td>
<td>0.7%</td>
<td>1.3%</td>
<td>0.2%</td>
<td>3.2%</td>
<td>0.1%</td>
<td>0.1%</td>
</tr>
</tbody>
</table>

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Open Forum

The Statistically Unreliable Nature of Lines of Code

Joe Schofield
Sandia National Laboratories

For the past three decades, the ill-defined line of code has been used to describe the size of a software project and often used as a basis for estimating schedule and resource needs. Concurrently, software projects are noted for cost and schedule overruns, and often, for poor quality. This article suggests that the venerable line of code measure is a major factor in poorly scoped and managed projects because it is itself a vague, ambiguous, and unsuitable parameter for sizing software projects.

A series of Personal Software ProcessSM courses is the source of the data in this article. Because the requirements, instructor, and the lines-of-code counting-specification for these programs were the same, the 60 sets of nine programs offers an extraordinary opportunity for comparing significant variation in software sizes for identical requirements. Given the variation, often greater than an order of magnitude for identical requirements, the use of lines of code as a reliable indicator of software size is challenged.

The least satisfying of these descriptions parallel software customers who are told that their proposed software will be 5 million LOC. Anyone who has ever suspected that the figure 5 million is neither reliable nor accurate will more fully understand some of that discomfort upon completing this article. Anyone who has purchased a jumbo shrimp. Science describes distant galactic formations as small supernovas. Meteorologists contribute their share to ambiguity by using phrases like partly cloudy, partly sunny, and apparent synonyms like mostly sunny and mostly cloudy, respectively.

"This article suggests that using LOC as a measure for actual product delivery has such wide variation as to render the counts practically useless in the best case, harmful and misleading in the worst of cases."

Why Substantial Data on LOC Studies Is Lacking

For data to be exchanged across organizations for benchmarking and eventual insights and learning, a standard definition of a line of code would need to be accepted and applied to participating groups. For an organization to apply data from its own projects for process insight and estimation, many factors need to be identified to minimize the sources of variation that could easily render any gleanings virtually useless. A preferred practice without a context is often a worst practice in another case. Some of the limitations of purported studies related to LOC suffer from one or more of the following challenges.

• Too few controlled studies. Many studies of LOC are merely reflections of the type of software, language, and environment in which it was developed. But requirements rigor, design constraints, and customer turnover often contribute as sources of undocumented variation in the development of software size and duration.

• Too few controlled studies with multiple instantiations of the same set of specifications. Few organizations can afford to sponsor the repeated development of software code by different software engineers for the same set of specifications. Capers Jones offers this insight on LOC:

This term is highly ambiguous and is used for many different counting conventions. The most common variance concerns whether physical lines of logical statements comprise the basic elements of the metrics. Note that for some modern programming languages that use button controls, neither physical lines nor logical statements are relevant. [2]
Inconsistent measurement approaches. Few organizations can afford to sponsor the repeated development of software code using different languages for the purpose of measuring variations in the size of the software.

- **Too few controlled studies with multiple instantiations for different languages.** Few organizations can afford to sponsor the repeated development of software code using different languages for the purpose of measuring variations in the size of the software.

### Addressing the Preceding Challenges

A PSP course provides an environment that addresses the challenges related to collecting software size measures in the preceding section. Thus, the software measures in the following six tables are extracted from a series of PSP classes taught by the same Software Engineering Institute-certified PSP course instructor. Each class required the attendee to write nine software programs in a language of their choosing – typically the language with which the attendee was most proficient. Each program had associated requirements and acceptance criteria evaluated by the same instructor.

The data from the PSP course was collected in a controlled environment facilitating the close examination of 60 sets of nine software programs (60 students wrote nine programs each). The LOC for each program were counted using the same counting techniques, a point that is proven with the data from the courses (discussed on page 31 and Table 6 on page 32). One of the programs was itself a line-counting program, thus its specification and review reduces one significant source of variation in the counts – the counting method. Reduced variation in counting technique increases the reliability in the numbers used. In those PSP classes in which different languages were used, also present were different levels of education; all participants had at least a bachelor's degree, and about one-half of the attendees had an advanced degree.

### Examining the Data

Tables 1-3 cluster the LOC counts for PSP classes by programming language.

### Table 1: Lines of Code Counts for PSP Classes by Programming Language No. 1

<table>
<thead>
<tr>
<th>Course / Attendee</th>
<th>P1</th>
<th>P2</th>
<th>P3</th>
<th>P4</th>
<th>P5</th>
<th>P6</th>
<th>P7</th>
<th>P8</th>
<th>P9</th>
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<td>2 / 5</td>
<td>193</td>
<td>137</td>
<td>48</td>
<td>102</td>
<td>107</td>
<td>207</td>
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<td>1 / 2</td>
<td>77</td>
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<td>164</td>
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<td>36</td>
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<tr>
<td>3 / 2</td>
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<td>153</td>
<td>279</td>
<td>146</td>
<td>176</td>
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<tr>
<td>3 / 4</td>
<td>114</td>
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<td>219</td>
<td>189</td>
<td>142</td>
<td>95</td>
<td>163</td>
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</tbody>
</table>

### Table 2: Lines of Code Counts for PSP Classes by Programming Language No. 2

<table>
<thead>
<tr>
<th>Attendee (same course)</th>
<th>P1</th>
<th>P2</th>
<th>P3</th>
<th>P4</th>
<th>P5</th>
<th>P6</th>
<th>P7</th>
<th>P8</th>
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<tr>
<td>1</td>
<td>221</td>
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<td>103</td>
<td>227</td>
<td>186</td>
<td>306</td>
<td>155</td>
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</tr>
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<td>2</td>
<td>35</td>
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<td>113</td>
<td>106</td>
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<td>81</td>
<td>49</td>
<td>101</td>
<td>65</td>
</tr>
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</table>

### Table 3: Lines of Code Counts for PSP Classes by Programming Language

Using the same format, each table includes columns for the course number and attendee identifier, and the number of LOC for each of the nine programs. The bottom rows include analytic data deriving the minimum and maximum line counts for that set of programs using the same language, the percent of variation between the minimum and maximum values, and the mean and standard deviation of the LOC counts.

The shaded percent variation (the shaded row in Table 1) for the first shaded cell should be read as a variance of 264 percent between the largest and the smallest programs in this data grouping. Recall that all of the values in each of the P1-P9 columns of this table are derived from software programs written from the same requirement set, validated by the same instructor, using the same language, and counted the same way. Note that a variance of 264 percent is probably not acceptable in purchasing a home (the same home, built to the same specification, inspected by the same inspector, and measured identically), a car, or most consumer or industrial products or services.

A second set of data in Table 2 demonstrates increasing concern. The data collected from this data set came from one class where all the attendees used the same language, but a different language than in Table 1. Note that the smallest percent variation with these programs is almost 400 percent and the largest is more than 2,200 percent. Imagine, for example, the variation on the amount of gasoline received at the local filling station varied between four and 22 times, or the accuracy on the fuel gauge in an aircraft varied this much, or the number of donuts in a dozen, or the amount of beef in your favorite hamburger.

A more troublesome question is, “Which value does the project leader use to make an estimate of the size and, eventually, the cost and resources associated with software?” Are the traditional reasons offered for runaway software projects likely to be as causal as the variations in the size of the code that is developed? Is requirements creep, requirements churn, or team turnover likely to cause a variation of 2,200 percent on a project? Is almost everything we believe about estimating and managing software projects incorrect? How might the true unpredictable size of software using LOC change what we believe about productivity, defects, or reuse?

Lastly, Table 3 contains the values of the third programming language used in the PSP courses. The range of variance is
between 252 percent and almost 1,800 percent. The comments that introduce Table 1 (under the subhead Examining the Data) and the questions that are triggered by analyzing Table 2 apply here as well.

**Caution: Quick Fixes Create Other Unanticipated Effects**
Attempts to quick fix (or pursue the low hanging fruit) of the measured variation by eliminating the weakest link on the project – the software engineer who writes the most unneeded code – is unlikely to produce the desired results. While such an approach may seem fruitful based on an initial review of the tables above, consider the following data in Table 4 taken from a class where all attendees used the same language.

In the following example, attendee No. 3 had four of the largest of nine possible programs. (These larger-sized programs are shown in italic, bold typeface) But attendee No. 3 also had the shortest program, Program 7. (Shortest programs are shaded in cells that have attendee identifiers.) Four other attendees (Nos. 1, 2, 6, and 8) also had the largest program to their credit, while six others (Nos. 1, 2, 5, 6, 7, and 8) had the shortest program.

Please note that overall, attendee Nos. 1, 2, 3, 6, and 8 had both at least one largest and at least one smallest program. The weakest link depends on more than merely who writes the largest program. The weakest link also depends on the program that is selected.

Another erroneous argument could be made for the removal (removal may be a little harsh, maybe retrain, reassign, or promote) of attendee No. 3 based on the largest number of longest programs. However, the total number of LOC written for the nine programs was higher for attendee Nos. 1, 2, and 4 than for attendee No. 3. The answer to the question of the weakest link becomes less obvious as different quantitative perspectives are considered.

Further examination of the programs from five classes all written with the same language reveals a significant overlap among software engineers that write both shorter and longer programs (see Table 5). The potential for different software engineers to write programs on both ends of the length spectrum suggests that sometimes the apparently more efficient programmer turns out to be the least efficient, and sometimes the apparently least efficient programmer turns out to be the most (judging efficiency by length since each program met the same stated requirements).

Variation then should be attributed to context, which includes both the problem space and the engineer's ability to recognize and utilize strengths and features of the software environment to narrow the solution space.

Another source of variance usually attributed to the differences in size of LOC is the process for counting the LOC. In one study shared by Capers Jones, one-third of the participants counted comment lines as a LOC, one-third did not count comment lines, and one-third could not determine if comment lines were included or excluded. As mentioned previously, the attendees of these PSP classes wrote a program that counted LOC. To determine the effects of how each programmer counted their own source sizes, willing attendees shared their line-counting software and their programs so that they could be counted by each others’ software.

Each of the line counts in Table 6 (see next page) was calculated from the LOC counting program written by four attendees. The values correspond as follows:

---

<table>
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<tr>
<th>Course / Attendee</th>
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<th>P2</th>
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<th>P4</th>
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Table 3: Lines of Code Counts for PSP Classes by Programming Language No. 3

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Table 4: Example of Attendees With Largest and Smallest Programs

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</table>

Table 5: Example of Attendees With Most Lengthy and Shortest Programs
Attendee No. 1 submitted the values for counting method No. 1, attendee No. 2 submitted the values for counting method No. 2, attendee No. 4 submitted the values for counting method No. 3, and attendee No. 5 submitted the values for counting method No. 4.

For the numbers used in Tables 1-5, please note that in every case, each attendee's submitted LOC values were consistent with the counts provided by others who counted their codes (the shaded rows). While attendee No. 2's software seems to overstate the value of attendee No. 5's sizes, these values were not submitted or included in the numbers used in Tables 1-5. Only the shaded rows below are used in Tables 1-5; that is, only counts submitted by their author are used in the first five tables.

The numbers in Table 6 demonstrate that variation in counting approaches is not a source of the data variation in this study because other attendees also counted the subject programs to be of very similar size. Nor did attendees inflate or deflate their own line-count totals, as evidenced by the counts.

**Statistical Significance**

The apparent differences in the data provoke questions around the statistical relevance of the data. A staff statistician was asked to independently review the data for statistical significance. After conducting a Box-Cox transformation on the data, and performing an analysis of variance, there was a 95 percent probability that the true number of line counts for an individual program from the given population was between 23 and 240 lines. And finally, as is often the case with count data and Poisson distributions, examined variability increased along with size of program.

What is the relevance of the statistical significance? Clearly a 95 percent probability of values that have a range of greater than 10 confirms earlier suspicions that estimating the number of LOC for a given problem is itself highly problematic. While the data in Tables 1-5 evidence this likelihood, the statistical analysis confirms it. A reasonable person, for example, would not procure a computer

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“Because this analysis was conceived and conducted after the classes were conducted, the participants and instructor were unaware that analysis was forthcoming; they themselves were unable to introduce bias into the analysis.”
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with such a potential order-of-magnitude variance in performance, cost, or delivery. But unpredictability and variation is the tolerated norm in constructing software.

This norm is evidenced by project performance and by somewhat misdirected attempts at lessons learned and root-cause analyses to identify performance improvements for the future, all dealing with what is likely the wrong problem! The problem itself is often further masked in undocumented overtime and costs, scope containment or reduction, and attempted refinements in estimation variables.

**Rebuttals Refuted**

The data in this article was presented in similar form at conferences and professional meetings. Not too surprisingly, some attendees are quick to defend the widely used LOC for estimating and sizing. Some attendees have doubts that the data applies to their own organization. Despite the rebuttals, each opinion seems to be characterized by one common attribute: no supporting data. The following are some of the most frequently expressed thoughts.

The PSP class is not a good forum for conducting research.

Response: Rarely does an environment exist that controls the requirements and the validation of requirements through the same control gate (instructor). Rarely are organizations afforded the opportunity to write the same software 60 times. Rarely are the same programs written in the same language by different authors for comparison. Rarely are the same programs written in different languages for comparison. Rarely are software programs counted using the same counting requirements. And rarely are software programs counted (and cross-counted) by software. Because this analysis was conceived and conducted after the classes were conducted, the participants and instructor were unaware that analysis was forthcoming; they themselves were unable to introduce bias into the analysis. Finding a better environment for conducting LOC sizing is difficult to imagine.

Statistically, the differences between estimates and actual performance average out over time (aka bigger software programs will average out over time).

Response: Apply this principle in other life examples: The buyer of a car with 10 to 15 times the number of typical defects may get a vehicle with 10 to 15 times fewer defects than normal. New homeowners will not be comforted that their 2,000-square-foot home was delivered at 100 square feet merely because the purchaser that preceded them received a 25,000-square-foot home; after all, it is merely the luck of the draw. Statistically
the buyers got what they ordered.

A related lesson taught in the PSP course is that granular estimates are more accurate than those developed at a higher level because the error range is significantly smaller. For instance, to estimate the time required to build an application applying the error range for the parts (modules, programs, etc.) will provide a more accurate estimate (under similar conditions of knowledge and practice) than an estimate of the application as a whole. This principle, for example, holds true for estimating the size or cost of the rooms of a house, which is a smaller error range than for estimating the house as a whole unit; or for reading the chapters of a book versus reading the book as a whole.

Further, variations in granular estimates tend to offset each other, resulting in an estimate that is closer to actual performance when summed than merely an overall estimate of the time needed to complete the effort. However, a difference exists between the smoothing of variations in estimates for a more accurate estimate and the belief that variations in performance (actual) will nullify each other over time. Please note that this lines-of-code analysis was based on actual size variations for the same product; comparisons to estimates were not the subject of this study.

What estimating problem? I’m fine.
Response: This reaction is classic denial when one or more of the following symptoms also exists: project teams that use herculean efforts to complete and deliver a project on time, project teams that use unrecorded overtime to maintain schedule, project teams that use unrecorded resources to complete tasks, projects that are usually late, project teams (not customers) that attempt to renegotiate scope when other project management constraints remain constant, and project deliverables that have unpredictable defects rates compared to projects that predict and manage defects. Admittedly, poor estimating is not the sole source of project delays; team turnover, poor risk management, and true scope changes are additional sources.

The programs’ sizes from the course are obviously too small to represent the real world.
Response: Before the introduction of modular programming decades ago, this argument might have had more validity. However, the trend toward modularization, objects, reuse, and architecture-based components challenges the notion that the programs from the PSP course are not in some way representative of much of the software developed today. Certainly the number of LOC that can be peer reviewed in a reasonable two-hour session exceed those represented by many of the programs in the numbers in this study (200 LOC per hour and assuming a two-hour peer review [3]).

Here is what I think …
Response: The information in this analysis is often received with shock, sometimes relief, and sometimes anger. Many who will read this article are likely to say, “Well here’s what I think,” followed by a statement that reflects the world according to the lenses through which they choose to see reality. In this discussion, more than 60 sets of data were reviewed and more than 500 LOC counts. An appropriate response to doubters is, “Show me your data.” The availability of similar data (same requirements, same environment, similar knowledge-base of participants, no inflation/deflation bias introduced because attendees did not know the study would be conducted, same counting techniques, same instructor/exit criteria, and multiple instantiations of the same requirements set) is quite limited.

Do Not Miss the Point
The PSP course provides a rich observatory for gathering data about software productivity. The course itself teaches the student needed principles for estimating, reviewing, defect removal and analysis, scripting, and process improvement. While the PSP course is the source of the data used in this study, this data does not suggest that PSP is the source of the variation in that data; if anything, the techniques from the PSP narrow the variations in lines-of-code counts.

This article suggests that using LOC as a measure for actual product delivery has such wide variation as to render the counts practically useless in the best case, harmful and misleading in the worst of cases.

To record lines-of-code data for estimation and calibration of productivity measures seems troubling based on the data.

Conclusion
The purpose of this article is clear: Statistically significant variation in LOC counts render those counts undesirable for estimating and planning, and deceptive as an accurate portrayer of product size. To those left pondering, “What is a better approach for measuring software size?” despite criticisms, function point analysis, endorsed by International Organization for Standardization/International Electrotechnical Commission 20926:2003, is used by thousands of companies worldwide to measure software size. However, function point analysis has its critics as well.

Further understanding of software size for repeatable and quantifiable sizing to improve estimation and project predictability is still needed. The improved collection and use of software size measures will enhance the credibility of software engineers who are plagued with variation in project cost and schedule.

Acknowledgement
I gratefully acknowledge the statistical analysis conducted by Laura Halbleib, a technical staff statistician at Sandia National Laboratories, Albuquerque, N.M. Halbleib’s contribution validated the intuitive inferences of the analysis by applying rigorous statistical methods. Her insights and knowledge increased the reliability and usefulness of this material.

References

About the Author
Joe Schofield is a technical staff member at Sandia National Laboratories. He chairs the organization’s Software Engineering Process Group, is the Software Quality Assurance Group leader, and is accountable for introducing Personal Software ProcessSM and Team Software ProcessSM at Sandia. He has dozens of publications and conference presentations. Schofield is active in the local Software Process Improvement Network and has taught graduate-level software engineering classes since 1990.

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How Much for the Elephants?

It’s a weird profession we have chosen for a living, right? I mean, after all, we work in a profession that considers a millisecond a very long time, and we consider a 128MB USB thumb drive (which, after all, holds almost 100 1.44MB floppy disks) totally obsolete ($9.95 on sale at a local computer store over Christmas). Ours is a profession where new computer languages come and go yearly, yet COBOL, one of the most commonly used programming languages in the world, still remains a language standardized in 1960 but with its roots embedded in the early 1950s (making it older than me).

I have been teaching computer science for more than 30 years (first as a teaching assistant in 1974 at the University of Central Florida), starting back when there was barely a discipline known as software engineering. While some things in the field of software engineering come and go, some truths need to be relearned by each generation.

1. No programming language ever developed will make it the least bit difficult to write a horrible program!
2. You really can’t complete a project until you know the requirements.
3. The first set of requirements is almost never the right requirements.
4. Neither are the second, third, or probably the fourth.
5. The final set of requirements isn’t.
6. No matter how good a coder you are, you need a design.
7. Code that is so simple it can’t go wrong will fail.
8. There is always one error that error-checking routines will miss.
9. No matter what the problem is, it’s usually management.
10. No matter how simple it is – you have to test it.
11. Everybody else writes code that needs testing. They say the same about you.
12. Almost any shortcuts you take to speed up the project make it take longer.
13. It’s always going to take longer (and cost more) than you plan, even when you take “It’s always going to take longer (and cost more) than you plan” into account.

No getting around it – what we do for a living is hard. No. 13 is particularly difficult. How long does it take? How much will it cost? Even the most experienced developers are often so far off with their initial estimates.

Back in college, you never really knew how long a particular programming assignment was going to take. Some that appeared really easy turned out to be really hard (debugging pointers almost always involved more work than you thought). And, some jobs that appeared to be really hard turned out to take almost no time at all (the quick sort took what, about 10 lines of code?)

The roots of cost (and time) estimation go back a long way. I am reasonably sure that Hannibal, as he was planning to cross the Alps in 219 B.C. during the Second Punic War, was somehow thinking of the incremental cost of each additional elephant. It is interesting to note that the crossing of the Alps with elephants, the event that Hannibal is so famous for, was not really a success. He started out with 34 elephants, but lost many of the elephants on the crossing, and all but one were dead by the end of the Battle of ‘Trebbia’.

It is also interesting to note that Hannibal, while winning important battles, was beset by political jealousies at home, and this eventually proved his undoing. Because he was unable to get the necessary equipment and personnel, he was not able to take advantage of opportunities and his victories turned into a failure. I could easily draw parallels between Hannibal and many other modern-day software project managers (especially the political jealousies), except for the fact that at around age 70, Hannibal committed suicide rather than face humiliation at the hands of his enemies (we offer early retirement as an option).

Hannibal is famous for the elephant crossing, yet the elephants proved to be of limited usefulness during the actual war. What caused Hannibal’s eventual downfall was more simplistic – siege equipment (hardware) and people – are basic factors in cost estimation. Would you rather be famous, or succeed? If you want to be famous, see if you can convince 34 elephants to help you code your project in Visual C+++. If you would rather succeed, why not have an accurate estimate of costs?

For one final comment on cost estimation, I would like to add that it is obviously a long-standing tradition to mock those whose projects fail due to a lack of cost estimation. In fact, such mockery of those committing cost-estimation failures is reliably documented:

For which of you, desiring to build a tower, does not first sit down and count the cost, whether he has enough to complete it? Otherwise, when he has laid a foundation, and is not able to finish, all who see it begin to mock him, saying, “This man began to build, and was not able to finish!”

When your management suggests that cost estimation has been ordained from on high, you thought they just meant the Pentagon, right?

Hope to see you at SSTC 2005. It’s well worth the cost!

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1. For you purists, the NATO Science Committee sponsored two conferences on software engineering in 1968 and 1969, which many feel gave the field its initial boost. Many also believe these conferences marked the official start of the profession. The term software engineering has been used since the late 1950s. See <http://en.wikipedia.org/wiki/History_of_software_engineering>.
2. I make no claim as to the originality of these truths. No. 1, for example, comes from “There does not now, nor will there ever, exist a programming language in which it is the least bit hard to write bad programs,” a quote by Lawrence Flon in “On Research in Structured Programming,” SIGPLAN Notices 10:10 (Oct. 1975). This truism is proved again and again as newer and newer languages are developed.
3. See <www.bacca.fsn.co.uk/elephants.htm>.
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